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ENVIRONMENTAL ASSESSMENT BOARD

VOLUME:

63

DATE:

Monday, January 30th, 1989

BEFORE: M.I. JEFFERY, Q.C., Chairman

E. MARTEL, Member

A. KOVEN, Member

FOR HEARING UPDATES CALL (TOLL-FREE): 1-800-387-8810



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HEARING ON THE PROPOSAL BY THE MINISTRY OF NATURAL RESOURCES FOR A CLASS ENVIRONMENTAL ASSESSMENT FOR TIMBER MANAGEMENT ON CROWN LANDS IN ONTARIO

IN THE MATTER of the <u>Environmental</u>
Assessment Act, R.S.O. 1980, c.140;

- and -

IN THE MATTER of the Class Environmental Assessment for Timber Management on Crown Lands in Ontario;

- and -

IN THE MATTER of an Order-in-Council (O.C. 2449/87) authorizing the Environmental Assessment Board to administer a funding program, in connection with the environmental assessment hearing with respect to the Timber Management Class Environmental Assessment, and to distribute funds to qualified participants.

Hearing held at the Ramada Prince Arthur Hotel, 17 North Cumberland St., Thunder Bay, Ontario, on Monday, January 30th, 1989, commencing at 1:00 p.m.

VOLUME 63

BEFORE:

MR. MICHAEL I. JEFFERY, Q.C. Chairman MR. ELIE MARTEL Member MRS. ANNE KOVEN Member

APPEARANCES

MS. C. B. MS. K. M MS. Y. H	LASTORAH) URPHY) ERSCHER)	
MR. B. C. MS. J. S	AMPBELL) N EABORN)	MINISTRY OF ENVIRONMENT
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MR. J. W	ILLIAMS, Q.C.	ONTARIO FEDERATION OF ANGLERS & HUNTERS
MR. D. H	UNTER	NISHNAWBE-ASKI NATION and WINDIGO TRIBAL COUNCIL
MS. M. S MR. R. L	INDGREN)	FORESTS FOR TOMORROW
MR. P. S. MS. L. N. MR. D. W	ANFORD) ICHOLLS) OOD)	KIMBERLY-CLARK OF CANADA LIMITED and SPRUCE FALLS POWER & PAPER COMPANY
		ONTARIO FEDERATION OF LABOUR
MR. R. C	OTTON	BOISE CASCADE OF CANADA
MR. Y. G. MR. R. B.	ERVAIS) ARNES)	ONTARIO TRAPPERS ASSOCIATION
MR. R. EI MR. B. M	DWARDS) CKERCHER)	NORTHERN ONTARIO TOURIST OUTFITTERS ASSOCIATION
	REENSPOON) LOYD)	NORTHWATCH

APPEARANCES: (Cont'd)

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MR. D. SCOTT) NORTHWESTERN ONTARIO MR. J.S. TAYLOR) ASSOCIATED CHAMBERS

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MR. M.O. EDWARDS FORT FRANCES CHAMBER OF COMMERCE

MR. P.D. McCUTCHEON GEORGE NIXON

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MR. F.D. McCDTCHBOW GROUD WINGS

APPEARANCES: (Cont'd)

MR. C. BRUNETTA

NORTHWESTERN ONTARIO TOURISM ASSOCIATION



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1 . ----Upon commencing at 1:05 p.m. 2 THE CHAIRMAN: Thank you. Be seated, 3 please. 4 Good afternoon, ladies and gentlemen, welcome back to what I believe is day sixty-one of the 5 6 timber management hearing. 7 I want to thank counsel and participants 8 for consenting to having the Board and this hearing 9 participate in this educational project. As you are probably aware, Lakehead and Waterloo are jointly 10 11 putting on an educational project, part of which 12 envisages taping part of this hearing for the next two 13 or three days. We have asked those in charge of the 14 filming to do their utmost not to disrupt in any way 15 any of the witnesses' presentation or that of counsel 16 or the Board for that matter. 17 But we do appreciate counsels' 18 cooperation because the Board feels strongly that its 19 process and the hearing process in general has a value 20 to be better understood by the public at large and certainly our young people in universities that are 21 studying in this area, so we want to thank you for 22 23 that. Before we proceed this afternoon, there 24

is just a couple of brief things I want to deal with.

- Firstly with respect, Mr. Freidin, to the site visit 1 which took place towards the end of November, we were 2 wondering whether or not a synopsis or a resume of that 3 site visit might be provided at some point to the Board 4 which we could then exhibit as to where the Board went, 5 who was in attendance, and the places and locations and 6 7 activities that the Board viewed, much in the same form as that produced by Mr. Kennedy after the first site 8 9 visit.
- MR. FREIDIN: I will advise you about that.

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THE CHAIRMAN: Thank you. As you are
also aware, the scoping session for Panel 9 is going to
take place later today.

It is the Board's intention at this point to proceed on with the evidence this afternoon until five to 5:30, then break for a dinner break until approximately seven o'clock and return here for the scoping session. We don't anticipate, in view of the material to be covered by Panel 9 that it should take more than an hour this evening.

The next thing the Board wants to deal with is to quickly read into the record exhibits which are going to be filed in connection with this panel.

They are as follows, starting with Exhibit 378:

1	Ministry of Natural Resources statement
2	of evidence for Panel 8 entitled: Resource Management
3	Decision-Making Limitations of Effects.
4	EXHIBIT NO. 378: MNR's statement of evidence for Panel 8 entitled: Resource
5	Management Decision-Making Limitations and Effects.
6	Limitations and Effects.
7	THE CHAIRMAN: Exhibit 379: Timber
8	Management Guidelines for the Protection of Tourism
9	Values.
10	EXHIBIT NO. 379: Timber Management Guidelines for
11	the Protection of Tourism Values.
12	THE CHAIRMAN: Exhibit 380: Background
13	Report to Timber Management Guidelines Effects
14	Monitoring Workshop, April 6th to 10th, 1987.
15	EXHIBIT NO. 380: Background Report to Timber
16	Management Guidelines Effects Monitoring Workshop, April 6th to
17	10th, 1987.
18	THE CHAIRMAN: Exhibit 381: Effects
19	Monitoring for Resource Protection Guidelines in
20	Ontario, ESSA Report to the Ministry of Natural
21	Resources dated March, 1988.
22	EXHIBIT NO. 381: Effects Monitoring for Resource
23	Protection Guidelines in Ontario, ESSA Report to the Ministry of
24	Natural Resources dated March, 1988.
25	THE CHAIRMAN: Exhibit 382: A

1	Silvicultural Guide for the Spruce Working Group in
2	Ontario, an MNR publication dated 1988.
3	EXHIBIT NO. 382: A Silvicultural Guide for the Spruce Working Group in Ontario,
4	an MNR publication dated 1988.
5	THE CHAIRMAN: And Exhibit 383 consists
6	of selected interrogatories and answers related to the
7	statement of evidence for Panel 8, and that is broken
8	down into sub A: Nishnawbe-Aski Nation Questions 1 and
9	4; B: Ontario Forest Industry's Association; Questions
10	1 and 6; and C: Ministry of the Environment Question
11	1(a).
12	EXHIBIT NO. 383A: Nishnawbe-Aski Nation Interrogatory Questions 1 and 4.
13	EXHIBIT NO. 383B: OFIA Interrogatory Questions 1
14	and 6.
15	EXHIBIT NO. 383C: MOE Interrogatory Question 1(a).
16	
17	THE CHAIRMAN: I think we have most of
18	those.
19	MS. BLASTORAH: Mr. Chairman, I think you
20	do have most of those. I have brought copies to be
21	marked as the official exhibit and I have already taken
22	the liberty of putting the exhibit numbers on them.
23	There is one additional exhibit which
24	unfortunately I neglected to mention to Mr. Mander. It
25	is a correction to the statement of evidence for Panel

1	5. We had undertaken to provide a replacement for the
2	Figure 3 on page 48 and we now have that available, so
3	I have copies for the parties here and I have a copy
4	for the exhibit and one for each of the Board members.
5	THE CHAIRMAN: Will that go in as a new
6	number?
7	MS. BLASTORAH: Yes. I spoke to Mr.
8	Mander just before the hearing and he indicated that
9	that would be Exhibit 384.
10	THE CHAIRMAN: Very well.
11	EXHIBIT NO. 384: Correction to the statement of
12	evidence for Panel 5, Figure 3 on page 48.
13	MS. BLASTORAH: As well, the copies of
14	Exhibit 383, the interrogatories, I believe the parties
15	will probably have them here. I wasn't sure whether
16	the Board would or not so I have taken the liberty of
17	photocopying them again for the Board.
18	There is a sample forest management
19	agreement which was attached to one of those exhibits.
20	It was still in the process of being copied when I came
21	over this morning, so I don't have copies of that
22	available yet, but I will make them available tomorrow.
23	THE CHAIRMAN: Thank you, Ms. Blastorah.
24	I take it there is no objections from
25	anyone to those being admitted under those numbers?

1	(No response)
2	Thank you.
3	MS. BLASTORAH: Mr. Chairman, I do have
4	extra copies for the Board of the Silvicultural Guide
5	for the Spruce Working Group and I have a limited
6	number of additional copies for any of the parties.
7	THE CHAIRMAN: Thank you.
8	Very well, Mr. Freidin, are you ready to
9	proceed with Panel 8?
10	MR. FREIDIN: Yes. I am just wondering
11	if I could ask you to repeat the breakdown of Exhibit
12	383 which were the interrogatories.
13	THE CHAIRMAN: All right. The way I had
14	it in the beginning was 383A were the Nishnawbe-Aski
15	Nation Questions 1 through 4.
16	MR. FREIDIN: 1 through?
17	THE CHAIRMAN: 1 through 4?
18	MR. FREIDIN: No, just
19	MR. MANDER: 1 and 4.
20	THE CHAIRMAN: Sorry, 1 and 4.
21	MR. FREIDIN: All right.
22	THE CHAIRMAN: And B was the Ontario
23	Forest Industry's Association Questions 1 and 6, and C
24	was the Ministry of the Environment's Question 1(a).
25	MR. FREIDIN: Okay.

1	THE CHAIRMAN: Do you want to swear the
2	witnesses?
3	MR. FREIDIN: Yes, I think so.
4	Gentlemen, if you could just go up to the front.
5	THE CHAIRMAN: Could you come up here,
6	please, and be sworn.
7	WILLIAM STRAIGHT, DAVID SCOTT,
8	PETER McNAMEE, Sworn
9	THE CHAIRMAN: How do you wish these
10	witnesses to be qualified, Mr. Freidin?
11	MR. FREIDIN: I would ask that Mr. Scott
12	be qualified as an expert, he's a forester with general
13	experience and who has held a number of positions
14	within the field organization of the Ministry, but
15	basically as a forester.
16	THE CHAIRMAN: Very well.
17	MR. FREIDIN: Mr. Straight is an expert
18	in resource management.
19	And in relation to Dr. McNamee, I will
20	tell you first what it is that I would like him to be
21	qualified in and then you may want me to ask him to
22	just give a brief explanation of the two things that I
23	am asking him to be qualified in.
24	The first as an expert in natural
25	resource modelling and, secondly, as an expert in

1	workshop facilitating. And seeing those are not
2	perhaps common areas that one asks that an expert be
3	qualified in, it might be appropriate if Dr. McNamee
4	could indicate firstly what a natural resource modeller
5	is.
6	DR. McNAMEE: Well, I define natural
7	resource modelling as modelling the effects of human
8	actions on natural resources, and I would define the
9	word modelling as prediction in time and space.
.0	I would define workshop facilitation as
.1	the job of leading groups of people with varying
.2	technical perspectives and backgrounds towards
.3	resolving a natural resource problem.
.4	MR. FREIDIN: That was the description
.5	that we intended to give, Mr. Chairman. I think the
.6	curriculum vitae is fairly lengthy and supports the
.7	request.
. 8	THE CHAIRMAN: Is there any objections to
.9	any of the witnesses being qualified in those areas?
20	(No response)
1	Very well, they will be so qualified.
22	Thank you.
13	MR. FREIDIN: Mr. Chairman, before I
24	commence, I would like to give a very short
25	introduction and perhaps advise you that I am hopeful

1 that this panel's evidence-in-chief will be completed 2 this afternoon. 3 As you are aware, Mr. Chairman, the panel 4 is described as a panel dealing with resource 5 management decision-making limitation of effects and, 6 as I indicated at the scoping hearings in relation to 7 this particular matter, this panel will basically be 8 broken into two parts. 9 Mr. Straight and Mr. Scott are going to 10 be describing the parameters which define the 11 decision-making of the Ministry in relation to natural 12 resources and a lot of the information that is in the witness statement was in fact covered, if not wholly, 13 14 at least in part by Panel No. 7 and we have no 15 intention of repeating that evidence. Mr. Straight 16 will be speaking to that matter and perhaps just making passing reference to those areas dealt with in 7. 17 18 The panel, in particular again Mr. 19 Straight and Mr. Scott, will be focusing primarily on those tools which are available to resource managers in 20 21 assisting them to make decisions in relation to 22 resource management. Dr. McNamee, his evidence is related to 23 24 the evidence which will be given in Panel No. 16 which

deals with effectiveness monitoring. And, in fact, his

evidence today is going to be limited to describing a
series of workshops which took place over the last year
or two, which workshops produced a number of
recommendations regarding research and monitoring that
the Ministry of Natural Resources could undertake in
order to assess the effectiveness of the three
provincial guidelines which Mr. Straight will be
speaking to. Those are the guidelines in relation to
fish habitat, moose habitat and the protection of
tourism values.
As I indicated in the scoping session as
well, Mr. Chairman, I would just remind the parties of
the letter of August the 26th, 1988 which appears at
the beginning of the witness statement. It is a letter
from Ms. Murphy who does indicate that a lot of the
documents which are being produced and have been
produced through this panel are documents which will be
used by witnesses in subsequent panels.
And although the witnesses, particularly
Mr. Straight and Mr. Scott, have knowledge of these
guidelines, they are not being put forward as qualified
witnesses to deal with detailed questions in relation
to their contents or specific application.
I think I will be relying on those

witnesses to indicate where in fact they feel that

1 questions may be getting beyond their level of 2 expertise. So I just wanted to bring that to the attention of the parties and the Board. 3 4 So, if I might, I will start with Mr. 5 Straight. 6 DIRECT EXAMINATION BY MR. FREIDIN: 7 Q. Mr. Straight, could you please advise 8 the Board what the main messages are that you would 9 like to convey to them this afternoon? MR. STRAIGHT: A. Basically there is 10 11 three main messages that we would like to have come out 12 in this particular evidence panel. 13 One Mr. Freidin has already referred to in terms of -- and a number I guess, perhaps Mr. 14 15 Freidin has referred to, but basically the title of the 16 paper is fairly indicative of a major message we would like to leave with the Board and that is that decisions 17 18 are a blend of Ministry direction and professional 19 judgment and indeed that's a theme that we are presenting throughout MNR's decision-making process 20 21 within the timber management plan. 22 This particular panel is also an integrating one in the sense that we hope to take you 23 back very briefly to Panel 1 to indicate just again, in 24

a very superficial manner, where we have been.

Much of the evidence that we will be presenting in general is there to provide background and information and will be dealt with in many ways through Panels 10 to 14, but also the evidence that we are presenting in terms of an organization and an overview here as well sets the foundation or the stage later on for the monitoring program which will be discussed in 16.

Finally, as Mr. Freidin said, I guess the last message is, is that the Ministry does provide assistance to staff to make decisions and this panel presents the kinds of decisions that — the kinds of assistance that we provide both in terms of written direction, in terms of the utilization of a decentral organization structure; it is a process which encourages information transfer, it utilizes the public and it provides and encourages access to resource experts to assist staff at the local level to make decisions.

Q. Mr. Straight, I understand that your evidence this afternoon is going to revolve around two pages in the witness statement, Figure No. 1 at page 85 which is entitled: Decision-Making Tools in Resource Management, and Figure No. 4 which is found at page 98 which deals with implementation manuals?

1	A. Yes, that's correct.
2	Q. If we might then begin with reference
3	to page 85, Figure No. 1. Could you indicate, Mr.
4	Straight, what purpose this particular figure was meant
5	to what was the information or the message that this
6	information was to convey?
7	A. Mr. Freidin, Mr. Chairman, perhaps if
8	I could use an overhead for this.
9	Q. Sure.
10	A. Can everybody see that all right?
11	And the other thing, Mr. Chairman, would it be all
12	right am I talking loud enough for everybody to
13	hear?
14	THE CHAIRMAN: Yes. Perhaps if you cut
15	the lights down for just part of the room it would be
16	able to be seen better.
17	Is that going to affect the cameras at
18	all?
19	FROM THE FLOOR: No.
20	MR. STRAIGHT: What I would like to do,
21	if I may, is basically simply use this figure which is
22	in the evidence panel the evidence statement to
23	essentially provide a fairly short summary or overview
24	of the evidence that's contained in there and use it in
25	that context.

1	As you can see, there are a number or
2	different colours that were provided in the figure
3	itself specifically to designate those or to orient
4	the Board to those particular areas of timber
5	management planning and the evidence that you have
6	heard to date that I will be referring to.
7	The yellow, essentially the area at the
8	top, refers to those pre-existing obligations, if you
9	will, and information on MNR's general management
LO	organization which was presented in 1.
.1	The blue areas are those specific
12	tools or tools in a general sense that the Ministry
.3	uses to provide staff with assistance to make
4	decisions.
15	The red in the middle refers or links to
.6	the specific area of concern planning process that will
.7	be discussed in Panel 15 as part of the timber
.8	management planning process and, of course, the red
.9	down at the bottom refers to the fact that all of these
20	basic tools, the process and pre-existing obligations
21	become integrated in an effort to make decisions within
22	timber management planning.
23	To very briefly talk to the yellow at the
24	top, you will see that there is reference, provincial
25	policy and procedure. As you recall, Mr. Douglas and

1	Mr. Monzon spoke of that in Panel 1 when they referred
2	to things like forest production policy, moose policy
3	targets from the province, the more broad provincial
4	level of policy and procedural directive which forms
5	part of the overview or base that people making
6	decisions have to consider.
7	The organization itself was fairly
8	thoroughly it was thoroughly presented in terms of
9	indicating its decentralized nature. As well, the many
10	acts and regulations that are naturally resourced
11	management based and which MNR administers were
12	presented in that panel with specific reference to acts
13	like the Crown Timber Act, the Public Lands Act, Lakes
14	and Rivers Improvement Act, Fish and Game Act, to name
15	a few of the ones that MNR administers within Ontario.
16	The policy of integrated resource
17	management was introduced in that panel as was the
18	Ministry's management system in terms of strategic
19	planning, district land use planning which essentially
20	established a process which facilitates the process of
21	decisions by staff.
22	That basically provides an overview of
23	those features which have already been discussed and
24	are considered to be sort of the pre-existing
25	obligations, the broad overview that a management team

at the local level have to consider when they go about 1 making decisions for the timber management planning. 2 MR. FREIDIN: Mr. Chairman, if I might 3 just advise the Board that in relation to the 4 interrogatories, the following interrogatories were 5 entered because they in fact deal with the subject 6 matter of pre-existing obligations. I don't intend to 7 8 have the witness refer to them, but NAN 4 which is part 9 of 383A -- but NAN 4, Ministry of the Environment 1(a), and OFIA No. 1 are interrogatories which have been 10 11 submitted because they speak to the subject matter just 12 reviewed briefly by Mr. Straight. 13 And perhaps I should, just while I am at 14 it, advise you that the other two interrogatories, NAN 15 No. 1 and OFIA No. 6 should be considered along with 16 the evidence given in relation to page 98. 17 MR. STRAIGHT: If I may continue, there 18 are a number of specific tools that MNR uses and those 19 are highlighted in blue. They include scientific literature, they include use of outside experts, they 20 21 include public consultation, the use of trained MNR 22 staff, the knowledge and experience of the district and 23 written forms of direction which we have referred to in 24 the evidence as implementation manuals. 25 I would like, if I may, just to give you

1 again a very brief overview of a summary of what has 2 been provided in the Statement of Evidence in Panel 8 3 itself. The scientific literature basically 4 5 within natural resource and environmental fields - and 6 I use them fairly consistently that, in many cases, 7 they may mean one in the same thing - there are 8 currently a number of studies underway, there are also 9 a number of specialists in various fields of 10 environmental science currently conducting work in the 11 whole area of environmental understanding and science. 12 These people appear in universities, they 13 also occur in government agencies other than MNR, 14 whether it be Ministry of the Environment, Ministry of 15 Tourism and Recreation, Ministry of Northern Development and Mines and they also occur in crown 16 17 corporations and private industry and by that I mean in 18 terms of Ontario Hydro and that kind of thing. 19 As well the evidence presented to date 20 indicates that MNR also contributes towards that research and that scientific understanding and 21 specifically we included some examples of some of the 22 types of work that MNR has been involved with. 23 The Ontario Renewable Resources Research Grant Program is 24

one where MNR contributes towards universities towards

improving understanding of how natural resource systems
in the environment work which will assist MNR in doing
our job with managing natural resources.

We also made reference in the evidence to examples of our technology development units in timber and their role in providing the link between scientific knowledge, new information and the link towards implementing that in a technical basis in the field.

Our fisheries assessment units we also refer to in much the same light because they both contribute to the science as well as undertaking the role of transferring that knowledge of science to the working level of the forester or the biologist.

We provided information on MNR's own research sections which we have in forests -- in our Forests Program, we have in our Fisheries Program, in our Wildlife Program in particular which contribute towards understanding how the natural world works and how to manage natural resources.

And as well we referred to individual staff members within the Ministry of Natural Resources and the kinds of contribution that they make towards new understanding in this area. And it's not uncommon for individual Ministry staff to work with the university professor; Ministry staff at the local and

1 district level working with university people, working with resource science specialists in other outside 2 areas, the federal government as well, to contribute to 3 4 understanding of those natural resource systems. 5 In terms of district staff - and I am 6 referring here on the chart specifically to the area of 7 trained MNR internal experts - as you saw in Panel 7 in 8 particular, MNR has a reasonably large 9 multi-disciplinary organization when it deals with 10 managing resources, which includes foresters, parks people, fish, wildlife, lands specialists, just to name 11 12 some of them. 13 We also employ a large number of both 14 professional and technical staff in natural resource 15 management and those people bring with them a basic

professional and technical staff in natural resource management and those people bring with them a basic level of understanding normally through university or community college training with them when they come to the job. We expect our professional and technical staff to keep themselves current in the science or in the particular technical specialty that they have.

But, as well, MNR does provide a training program which contributes to their understanding and assists in keeping them current with the latest technology and with the latest scientific understanding.

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And in our evidence we have provided

information on professional training, and I should say first of all that that training normally we have bounded into four broad areas. We have considered professional training as one, technical training, that whole broad area of supervisory/management/ administrative types of deals and safety. And within professional training we have provided examples of a forest management model's workshop as one example of a method that we use to keep staff current and that was one that Mr. Armson was involved with putting on and that particular model's workshop was an appropriate example because it is useful within the timber management planning process.

We have also referred to the need for the training with a new initiative or a revised initiative that may come within Ministry of Natural Resources, for example, the timber management plan process itself has had with it -- accompany it, and as you will see later, a specific training program to introduce staff as to how to use it.

Both the timber management planning training session and the next one which we refer to in our evidence of Forestry and Wildlife in the Boreal Forest, an Ontario Workshop, was an attempt as well to integrate our training programs with -- and the need to

1 ensure that not only our own foresters, our own 2 biologists, our own other staff, but also that industry 3 staff would be kept aware of and brought up to date 4 with some of the current practices and revised thinking 5 that was going on. 6 And, finally, in terms of professional 7 training we have a forester training program specific 8 to the forest program whereby new foresters go through 9 essentially a period within Ministry of Natural 10 Resources in which they are exposed to various timber 11 management actions and activities to increase their 12 understanding and awareness before they are actually 13 put on the firing line, so to speak. 14 The second general area which I referred 15 to was that of technical training, technical training 16 which usually has a foundation in science, 17 science-based technique and we have three 18 well-established -- two well-established programs 19 generally within the Ministry where we deliver 20 technical information in training the staff and one is the Forest Resources certificate course which we refer 21 22 to in our evidence and the Fish and Wildlife certificate course. And much of those courses are 23 24 involved with ensuring that our technical people are

skilled and being able to use the kinds of tools that

have a waters book on fisheries which is the Aquatic
Habitat Inventory Program to ensure that our technical
staff know how to conduct a regeneration survey or to
make some kind of assessment as to the land base and
its implications with regard to timber management.

As well, there are special technical

courses which we may carry out and we have provided specific information, as an example, on the water crossings workshop within the text which was held between ourselves and, myself in this case as deputy regional director in the northeast region and the north central region where we shared expertise, put on a course and instructed both Ministry staff and company staff in terms of water crossing procedures.

A lot of that you will have an opportunity to see even later when Bruce Addison comes to talk to you about access because he was one of the specific individuals involved in giving that particular course.

The whole general area of supervisory,
managerially and administrative training is an
extremely important one and deals with ensuring that
our staff can successfully utilize these tools in terms
of carrying out a successful program in timber
management. And we refer to a number of courses within

1	the document that the Ontario Human Resources
2	Secretariat supply which happen to provide a very ready
3	reference and a number of courses which are easily
4	accessible to staff and to supervisors who may want to
5	put staff on courses.
6	We also provided an example of a specific
7	type of need or understanding within that overall
8	context of supervisory/managerial type of training
9	where we have provided examples of native awareness
10	courses that we have put on to assist our staff in
11	understanding some of the particular problems or issues
12	which natives may have with the way MNR does business
13	generally.
14	MRS. KOVEN: Excuse me, Mr. Straight. Is
15	that a continuing course or was that just held in
16	1983/84?
17	MR. STRAIGHT: Those particular courses
18	are not continuing as such. They have basically been
19	initiated on as need basis, but that was one of about 3
20	within that particular period that I was aware of.
21	And, as well, we indicated the general
22	area of safety as a specific training need and we
23	provided information on a district safety orientation
24	package which is fairly common to each of our district
25	organizations and also identified an example where a

particular type of activity, in this case crew member training for fire operations had specific -- its own specific safety requirements and, in those kinds of instances, a special program is devised.

And, of course, throughout all of our need for training and delivery of that program, the key to it is essentially the performance management cycle and we have provided evidence in the text to indicate that MNR does have a very active and a very conscious program of performance appraisal and staff communications which is utilized to identify training needs and to improve the ability of our staff, not only to deliver their program, but also to prepare them for future advancement.

Some of those people -- and you have seen some of those people which have actually been a party or part of that process, the Neville Wards, the John McNicols, the John Osborns, and you will be seeing a great many more of them as the evidence progresses through further witness panels.

The third area we would like to talk
about generally as a tool that MNR uses to encourage or
assist staff in making decisions is essentially not
only the internal provision of experts on staff but
also an encouragement to use expertise outside MNR to

1 make decisions.

And I have made a bit of a break here in looking at the district organization in terms of presenting this to you and the regional one and main office, but MNR in its own capacity has a number of specialists or experts, as you will. You can look at Neville Ward who I have just referred to and who you've heard and basically we utilize Neville in a habitat protection mode, if you will, and that has been a very conscious decision and he has become -- he has developed expertise in that particular area.

Similarly, most regions will also be blessed with resource experts, either engineering staff or perhaps a moose biologist or a deer biologist and, as well, our main office people have expertise in various areas of forest management. John Allen, whom you will hear about in Panel 10 and who is one of the individuals involved in preferred development, for example, the guidelines — Timber Management Guidelines to Protect Fish Habitat, will be making some specific presentation to you.

MNR also has ready access to a large number of other environmental experts and we felt the simplest way to demonstrate that to you was simply to put extracts from the government phone book in our

evidence and also specific extracts from the Great

Lakes Forest Research Centre and Forest Management

Institute, which happens to be some of the more common sources of experts that we use, as well as the Canadian Wildlife Service for example.

We readily encourage our staff to contact individuals when they require that kind of expertise or assistance in making decisions and it is with that idea behind it that we expressed it in the way we did.

We also provided a specific example of Ministry of Natural Resources library facilities in terms of how they can be used and how easily accessible they are as further support to staff to find -- to be able to utilize information to assist in making decisions.

Just in a sense to provide some linkages back to experts in some of the other training mechanisms, the Wildlife and Forestry in the Boreal Forest Workshop, for example, did bring in a Mr. Dan Welch who happens to be an expert in migratory birds both as a speaker at that particular workshop and, in fact, with Mr. Welch, in a lot of my previous capacities as a regional biologist in the northeast region, I happen to have collaborated with Mr. Welch in terms of conducting some particular moose work that he

1 was carrying out and providing sort of some 2 organizational support to him. 3 And it has always been my understanding, 4 or it has always been my experience that our staff 5 establish those kinds of liaisons with experts 6 reasonably commonly as they attend professional 7 conferences or as they go about conducting their daily 8 work. Mr. Thompson, also who has conducted some work 9 on furbearers in I believe it's Geraldton District, is 10 working now with the Canadian Wildlife Service was another speaker at that particular workshop and he 11 dealt with furbearers in forest management. 12 13 Now, I don't -- the fourth point 14 basically, the local knowledge and experience of 15 district staff. I am aware and saw some of how well 16 Mr. Clark and Mr. Pyzer covered that particular area. 17 It is not my intent to go into an awful lot of depth on 18 it other than basically to support the comments that 19 they made to the Board. 20 The Ministry of Natural Resources' offices are centralized and distributed throughout the 21 area of the undertaking, basically they have been 22 around for a long period of time and, in that context, 23 information does accumulate, does get stored both as 24 25 staff learn more and with just basically the basic

record-keeping systems of the district; that is a major asset to our people in their understanding of natural resources within that geographic location and that kind of information is invaluable in making resource management decisions.

Most district managers -- I should say all district managers have the responsibility to try and balance the tenure of staff and staff turnover. It always tends to be an issue, it is something that is both positive -- that is positive if it's kept in the appropriate perspective, the introduction of new ideas, fresh knowledge to staff with the continuity of both the long-term presence and staff who have been in the area for some period of time provide the very positive contribution to resource management understanding and knowledge.

Public consultation as well is one of the tools that MNR uses. My intent is not to spend much time on it because it will be discussed -- it was discussed in 7 Panel 7 to some degree; it is also mandatory within the timber management planning process and, in that context, very much a part of it and will be discussed in some depth in Panel 15.

We used it within our evidence though to essentially reinforce the fact that it is a valuable

1	decision-making tool in that it identifies new
2	information, it also provides new ideas that the public
3	may have to MNR in terms of mechanisms for managers to
4	mitigate or to minimize or to prevent environmental
5	impacts. We look at it as an excellent opportunity for
6	dialogue to improve public understanding and also to
7	generate public support and, of course, the process
8	also is one which allows and provides a forum in which
9	MNR's actions become publicly accountable.
10	The last tool basically that I would like
11	to refer to discuss is that concept of implementation
12	manual and, as you will note, these are very specific
13	written directions which MNR delivers to staff to
14	assist in making decisions.
15	MR. FREIDIN: Q. I understand that you
16	are going to go to Figure 4 now which deals with those
17	particular manuals on page 98?
18	MR. STRAIGHT: A. Yes. As Mr. Freidin
19	has said, this essentially is Figure 4, this is Figure
20	4 on page 98 and it deals with that whole general
21	grouping of implementation manuals for those kinds of
22	written direction, advice and education that the
23	Ministry provides to staff to make decisions.
24	Those manuals have been placed within the
25	context of an organizational framework to facilitate

understanding and the three general ones that we deal with are those which are bounded in yellow on the overhead which deal with provincial guidelines. Those which are blue in the overhead, which we have called resource for environmental manuals, and those which are red which we have referred to throughout the evidence and the Environmental Assessment Document as construction and operational manuals.

will, resource environmental values which within
Ministry of Natural Resources' experience have commonly
been raised within the context of timber management
planning. Those particular values at this point have
been with respect to fish habitat, moose habitat and
tourism values and, as well, silvicultural values or
regeneration values, if you will, in that context.

Generally the Ministry has recognized a number of factors or principles that we consider when we deal with the issue of whether or not we should apply -- whether we should develop a provincial guideline in that context and, as has been presented in the evidence in the Environmental Assessment Document, the factors that we consider are the social or economic importance of the value, whether there is a demonstrated potential for significant impact on the

1	value as a result of timber management activity,
2	whether the value is broadly distributed over the
3	timber management area and if protection or
4	minimization or mitigation effects of timber management
5	can be dealt with using a consistent approach.
6	As I had indicated, within the
7	document within the evidence to date, you will note
8	that there are basically the four values for which
9	provincial guidelines have been developed.
10	And if I could, those four values as I
11	mentioned earlier regarding moose habitat, fish
12	habitat, tourism values and, in the area of
13	silvicultural guidelines.
14	Noted on Figure 4 a number of
15	characteristics or concepts, if you will, that are
16	generally associated with the introduction of a
17	provincial guideline, and the first one we call basic
18	levels of information.
19	Our philosophy or our approach here was
20	fashioned on an understanding that to be able to apply
21	guidelines to protect a value, obviously there was some
22	basic level of information that was required before the
23	guidelines could be implemented, and that's the context
24	in which you see those particular characteristics being
25	presented.

1	Q. Now, Mr. Straight, the Environmental
2	Assessment Document itself refers to minimum levels of
3	information in it. Was the use of the word basic an
4	intentional change of wording?
5	A. There was an intentional change of
6	wording there, Mr. Freidin. What we found was that in
7	fact minimum levels of information which we have used
8	in the past was being misinterpreted and confused in
9	the context of there being some minimum standard that
10	was identified probably in terms of the guidelines
11	themselves or the use of the guidelines themselves.
12	The application of the guidelines in fish
13	habitat is probably the closest that meets that
14	particular concept and that is where there is a minimum
15	standard level of information and quality of
16	information which must be obtained before you can take
17	specific or different types of action. That's the only
18	context in which the guidelines are applied with that
19	kind in that kind of a fashion.
20	In reality, probably basic is a much
21	clearer word to use in terms of promoting understanding
22	because, for example, in terms of applying the
23	guidelines to protect tourism values, the main
24	information that you really require that gets you
25	started out on that process or the basic level that you

1 need is knowledge that that value exists and to imply that that's a minimum standard seems to take it a 2 little out of context. So it was to improve 3 understanding in that particular case. 4 5 The second characteristic, and that is 6 mandatory application, refers to the principle that the 7 quidelines must be utilized in timber management 8 planning. 9 In terms of developing the guidelines, we 10 also recognize that it was important both to 11 provincially coordinate their deliveries and ensure 12 that they were being used through the conduct of 13 provincial auditing programs. They were formulated or 14 developed dealing with values which have surfaced 15 commonly as being issues across the area of the undertaking, if you will, that arise in timber 16 17 management planning. Their development incorporated the range of possible effects that could occur over 18 19 that area and, in that context, there was provincial coordination in the design. 20 It is also our intent to ensure that 21 those guidelines -- the delivery of those guidelines in 22 23 the field is similarly coordinated, that staff

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understand the rationale behind the guidelines and that

they understand the manner in which they are to be

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applied through a provincial training program.

The audit referred to is basically a part, or will become a part of our normal operational audit process in the Ministry which occurs; main office essentially auditing regions for delivery of targets and for concurrence with policy and a similar audit program whereby regions audit districts for, again, the same sorts of things.

The audit program itself will be discussed thoroughly in Panel 16 when we deal with monitoring.

Q. In relation to that particular item of provincial coordination which is directed towards having a common understanding of the guidelines, could you advise what the present status of that particular coordination is?

A. At the moment the Ministry has initiated a process whereby we are examining both the aspects of the guidelines that could be misinterpreted and through essentially a northern Ontario review or committee structure here of field staff to ensure, most of all -- first of all, that we are interpreting the guidelines consistently or in a rationalized manner and to look at the mechanisms and the time frame and the means by which we will implement or actually deliver

1 the training program to compliment the guidelines. 2 Mr. John Kenrick, who had earlier been 3 here providing evidence with regard to Panel 6, I believe, is the individual that's been charged with 4 5 developing that particular program for implementation 6 of the guideline. 7 Q. And I understand that there are training sessions which are almost imminent in relation 8 9 to the coordination of the moose habitat and the fish 10 habitat quidelines? 11 A. The actual plans and scheduling of 12 those will be done in the reasonabe near future, yes. 13 In terms of auditing, are you Q. 14 aware -- is there anything within the timber management 15 planning process itself which deals with the auditing of the application of these provincial guidelines that 16 17 you have referred to? 18 A. I think you may be referring here, 19 Mr. Freidin, to basically a pre-approval audit, if you 20 There is a process within the timber management will. plan -- there is a mechanism within the timber 21 22 management planning process whereby the regional director reviews plans prior to their -- prior to him 23 24 approving them to ensure conformity or compliance with

the application with the guidelines.

There is a draft procedure on this right now which will be presented, I believe in Panel 15, in terms of the timber management planning process itself which will provide you with the details of how that occurs.

In terms of my own personal experience as an advisor to the regional director, this is basically a standard part of the way we do business. A plan comes into the region for approval, essentially I ask our resource specialists, our fisheries people, our wildlife people, our planning specialists, our timber planning specialists to ensure that they have reviewed the guidelines so they can report to the regional director on the degree of a compliance with the guideline have been achieved before he signs and approves the plan.

Q. Now, I have a few questions for Mr.

Scott. In relation to training, particularly in relation to these guidelines, can you advise, Mr.

Scott, is there a formal process for training people who are going to become engaged in timber management planning?

MR. SCOTT: A. Yes, we do have in the Ministry of Natural Resources a timber management training course -- a timber management planning

1	training course which covers a wide variety of subjects
2	that the planning team must confront and touches upon
3	the broad base of issues relative to doing their timber
4	management plan.
5	Q. And how often are these training
6	courses held?
7	A. I am aware right now that we in the
8	past year have held one course in Thunder Bay and one
9	in Sault Ste. Marie, one in Sudbury and one in
10	Huntsville, all within the area of the undertaking.
11	And I believe we have trained somewhere in the
12	neighbourhood of 450 to 500 staff in timber management
13	planning and they would be primarily people on planning
14	teams and people also in companies who serve our
15	planning teams as well.
16	Q. Is there any sort of standard
17	approach as to when this planning course is taken by
18	people who are going to be writing plans in relation to
19	their task of actually writing the plan?
20	A. In my experience, the planning teams
21	that I have been on, they have taken the course at the
22	initial stages of doing that, the timber management
23	plan.
24	Q. And can you advise how long a
25	training course for people involved in timber

1	management planning has been actually in place in the
2	Ministry?
3	A. The courses are I am sorry, could
4	you repeat the question again?
5	Q. How long has this planning process
6	that you are referring to been in place, training
7	members of planning teams?
8	A. The first planning course was held in
9	February of 1988. So we have held courses I believe
10	that was February 15th to 17th last year and that was a
11	provincially directed course. Again, there was firm
12	direction that all planning team members would take
13	that course and it was about a two and a half day
14	session of lecture series. I believe it is now more of
15	a workshop format.
16	Q. All right. Who conducts these
17	planning sessions?
18	A. Someone from our Timber Management
19	Section, Timber Sales Branch of the forest resources
20	group will chair the session and coordinate it.
21	The actual speakers are taken from
22	expertise in the field within MNR and also using
23	outside expertise dealing with a broad range of
24	subjects from areas of concern planning. We may have
25	John McNicol, who the Board has seen before I believe

- 1 in Panel 7, gave the session on application of moose 2 guidelines. 3 Some of our planners such as Jim Jackson, 4 who is a regional planner in northcentral region, has 5 given sessions. Some of the expertise and experience 6 gained by our Ministry people has been passed on to the 7 planning teams by that way. So there is a wide variety of speakers at each of these courses. 8 9 Q. Does the subject of protection of 10 non-timber values come up for discussion during these
 - A. My understanding right now, the way the course is running, there would be approximately a half day lecture time spent on dealing with protection of other values and there is also a workshop exercise which takes about a half day to complete as well. So approximately one third of the course would be directly involved in dealing with management of other values.
 - Q. So that is a three day course that we are talking about in total?
- 21 A. In total, yes.

training sessions?

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- Q. Can you advise, has the content of the training courses changed over the last year?
- A. In my understanding, the content of the course has been somewhat the same although it has

been revised a little bit of format for a little more
effective delivery and, of course, a certain change in
speakers gave a little different experience to the
course, but it covers essentially all the topics that
are required to cover when doing a timber management
plan and, with some minor variation, essentially the
content has remained the same.

- Q. Is there any mechanism in place or has there been any mechanism in place designed to, I guess, monitor the planning process with the intent of improving or changing it where required?
- 12 A. I assume you are referring to change 13 in the course where required; is that correct?
- 14 Q. Yes.

- A. Yes. There is an evaluation done.

 Because it is a provincial course and coordinated provincially, one of our provincial management planning specialists will evaluate the course in terms of its effectiveness to achieving the objectives of training in timber management planning processes and if there are any shortfalls, of course, will direct themselves to that.
- 23 Certainly if there is any new
 24 information, we can add that into a new training
 25 session at any time.

1	Q. Do any changes to the I will go
2	back to you, Mr. Straight. You were referring to the
3	mandatory application of these guidelines and you
4	indicated that the use of them is mandatory, the use of
5	these provincial guidelines is mandatory.
6	Could you perhaps expand a little bit on
7	what you mean by that when you say the use of them is
8	mandatory?
9	MR. STRAIGHT: A. The basic concept we
10	are trying to get across is that the guidelines are to
11	be used by staff in making decisions within timber
12	management planning. So the primary emphasis on the
13	word mandatory refers to the fact that they shall be
14	used.
15	If you actually get into the guidelines
16	themselves, you will see that there are different
17	degrees of direction and rigidity or flexibility of
18	direction either in the guidelines themselves or the
19	policy or procedures directing how they should be
20	implemented.
21	And perhaps the two at the extreme ends
22	of the scale, if you will, would be the tourism
23	guidelines on one hand which request that staff use the
24	manual essentially, that the results and provide a
25	number of different suggestions within the quidelines

1	as to how effects can be prevented, minimized or
2	mitigated.
3	But essentially the outcome is very
4	basically the results of having gone through the
5	process and, in concert with the particular
6	stakeholders involved, the tourist operators, the
7	timber industry and at least the Ministry of Natural
8	Resources.
9	On the other hand, the fisheries
LO	guidelines and the policies which indicate how they are
11	to be used do tell you very explicitly how to react in
L2	very certain situations specifically when it comes to
L3 .	different types of information which you may have
L4	available.
15	So within that general context perhaps
16	that helps provide some understanding of the use of
17	that term. But its primary emphasis is to indicate
18	that the guidelines are to be used.
L9	THE CHAIRMAN: What happens, Mr.
20	Straight, if they are not used in a particular instance
21	that is identified where you have one of the guidelines
22	and you find out subsequently that they were not in
23	fact used?
2.4	MR STRATCHT: In terms of tracking that

25 particular instance from an administrative point of

1 view, it would -- and the current way we do business in 2 my experience in the northwest region, we will find that out throughout the area -- our reviews of the area 3 of concern planning process and how that was reported 4 5 in the timber management planning itself. That's how we would -- in the sense that fits also with that 6 7 pre-approval audit that I was referring to, we would 8 pick it up in that context. 9 MR. FREIDIN: Q. And if you picked it up 10 in that context, you would be picking it up before any 11 on-the-ground activities occurred? 12 MR. STRAIGHT: A. In that context, it 1.3 would be before plan approval and before any activity 14 occurred. 15 The fourth characteristic that you see 16 relating to provincial guidelines refers to the fact 17 that the application of those guidelines at the 18 operational level within the context of conducting 19 timber operations would be assessed as part of our 20 compliance monitoring program at the local level and 21 also would be assessed with regard to observable levels 22 of impact that may have occurred as a result of 23 applying a particular prescription. In many ways that particular 24 25 characteristic is put there to compare to Item 5 which

speaks to assessment of effectiveness of provincial guidelines as a general principle that the Ministry is following and fits within the context that basically we have generated into provincial directions as to how to deal with limiting effects on a specific -- or preventing effects on specific parts of the environment.

And having done that over a broad area of the undertaking allows us to generate a specific type of effectiveness monitoring program to test whether or not those guidelines are indeed effective in terms of preventing, minimizing, mitigating or, in the case of moose guidelines, in terms of enhancing values.

And you will see in 16 where that particular -- the results, or how that particular characteristic manifests itself within the timber -- within our monitoring program that we are proposing.

The guidelines, as has been stated in evidence, have been developed essentially in concert with public stakeholders, Ontario stakeholders and at the same time it is a characteristic of them and a principle of the Ministry that indeed we will continue to review the effectiveness of those guidelines with stakeholders as part of our monitoring program, which you will see later, and also that any revision of the

- guidelines occur would similarly occur in concert with

 public stakeholders review.
- Q. Mr. Straight, you indicated that
 and this may be getting into 16 you said that

 monitoring of the effectiveness would involve the

 stakeholders, and who is included in stakeholders when

 you are referring to monitoring the effectiveness of

 the guidelines?

A. When -- again, Mr. Freidin is to some degree jumping into 16 -- you will see that, but also you will see as part of the evidence that this panel will present examples of those stakeholders which were used in designing our effects monitoring program which Dr. McNamee will be referring to and, in that particular context, those stakeholders will be identified.

The way in which we use them in developing the effects monitoring program concentrates on technical advice to that particular process.

Generally the context in the future, in terms of periodic review and revision of the effects monitoring process, again, builds upon that contribution that those stakeholders made, the foundation or base level of development of our effects monitoring program, and plans to continue that kind of dialogue and

1 communication in the future.

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2 Q. Are there any provincial guidelines 3 being prepared at the present time so that once complete there will be more provincial guidelines than the ones you have referred to this afternoon?

> There are two other values for which provincial guidelines are currently in the process of being developed. The one is with respect to heritage and cultural values for which basically a committee of Ministry staff, other interested and involved government agencies, as well as public stakeholders have been involved in developing those particular quidelines. That process is well in place.

I believe that they are well on their way of developing at least a working draft for their own use and our final product would be developed in the near future.

As well, it is the Ministry's intention to revise -- not to revise, but essentially to upgrade what exists now as a resource and environmental manual for deer to the status of provincial guidelines and with that modification and revision will come a complete internal review, as well as a public stakeholder review before there are improved guidelines developed.

1	Q. In relation to the guidelines being
2	prepared for heritage values, are any other ministries
3	of the Ontario government involved in that other than
4	MNR?
5	A. Other ministries are involved in the
6	development of that one. Basically the certainly
7	the archaeological people. I can get you the exact
8	listing of them. I don't know what the exact ones are.
9	I certainly can provide access to that if you want one.
10	Q. Which Ministry is involved or has the
11	expertise in relationship to the archaeological
12	matters?
13	A. It is basically the Ministry of
14	Citizenship and Culture in my understanding.
15	Q. All right. Are you aware as to
16	whether they are one of the members of that group?
17	A. I am certain that they are a member,
18	yes.
19	Q. Thank you. Perhaps you could
20	indicate to me, Mr. Straight, when you are finished
21	with provincial guidelines because I wanted to ask a
22	few questions of Mr. Scott before you left went on
23	to the next area.
24	A. I think I would proceed right now on
25	to basically resource environment manual section.

1	Q. All right. Mr. Scott, under this
2	heading Provincial Guidelines we have reference to
3	silvicultural guides and I understand that Exhibit 382
4	is the Silvicultural Guide for the Spruce Working Group
5	in Ontario.
6	MR. SCOTT: A. That's correct, yes.
7	Q. And I believe that there is a
8	connection that should be made in terms of how this
9	particular guide is described in the Environmental
10	Assessment Document; is that correct?
11	A. Yes. In the Class EA Document it is
12	referred to as a silvicultural guide to the black
13	spruce working group and that's the same that is
14	consistent with our witness statement.
15	However, the actual description is a
16	silvicultural guide to the spruce working group in
17	Ontario I should say, for the spruce working group
18	in Ontario. The distinction is that they have added
19	white spruce silviculture characteristics along with
20	black spruce.
21	Q. Could you describe in general terms,
22	Mr. Scott, what a silvicultural guide is?
23	A. A silvicultural guide describes
24	characteristics, silvicultural characteristics of the
25	main tree species and the working groups.

_	II I fook at the sprace guide which i
2	have in my hand here, it will describe the
3	silvicultural characteristics of spruce, how the tree
4	will grow, how it produces seed, how it will
5	regenerate, some of the mechanisms for harvesting it,
6	some of the mechanisms to regenerate the trees
7	themselves. The working group species I believe has
8	been defined by Mr. Osborn in an earlier panel.
9	Q. And is there a section of this
10	particular guide that deals with silvics?
11	A. Yes. If I may take a moment to go
12	through the spruce guide a little bit, I can maybe
13	demonstrate on how it works and what it is about, pick
14	up the guide here.
15	First of all, if I turn to page number IX
16	in the guide itself, we have an acknowledgement section
17	which shows a wide range of scientific opinion that can
18	be incorporated into the guides.
19	We have at the top of the page, six
20	authors to the spruce guides. However, in addition to
21	that, there are lengthy sections specifiying some of
22	the people who have contributed to the silvicultural
23	guides and you can see just by reviewing that
24	yourselves that there are many, many people who have
25	we have solicited their expertise in a contribution for

1 the guides.

Also the guides -- as we get to the silvics I will refer back to the Table of Contents - and that would be the second page in here, Mr.

Chairman - I direct your attention to that. The focus in Section 2.0 really specifies the silvicultural characteristics. I thought of a way that I can really zero in on how the guides work, using silvicultural characteristics, would be to go to the section on reproduction and if you look at the Table of Contents on Reproduction that would be on page 27.

If I was to use these guides for the silvicultural characteristics -- sorry, that's white spruce reproduction. I would like to look at the black spruce reproduction on page 16. An application might be the guides where I want to find out how to pick cones for my regeneration program in spruce. I could refer to the reproduction section on page 16.

It is silvicultural science on black spruce, it tells me that the cones are semi-serotinous, it tells me that seed last in the cones for up to five years, so that if I am collecting cones off a tree, I can have a five-year-old cone and still get good seed out of it. It gives me a number of characteristics of the specific science of that species that help me apply

to my management practices.

That's just one brief example that you

can see as we leaf through here. There are many

references to specific silviculture that all may apply

in the same way.

Now, there is also a section on wildlife considerations for the species. If I can come to page 33 of the silvicultural guide for spruce, it starts an extensive description of some of the species that I might find and the range where spruce grows and really what this guide will do, focusing a little bit away from silviculture, but it will direct me to the actual provincial guidelines which may apply in the management of spruce.

For example, moose occurs in the spruce range and on page 36 it suggests that for large mammals for further details see Timber Management Guidelines for the Provision of Moose Habitat and this wildlife section is written to direct me to those areas where I may consider further wildlife species.

- Q. Is this type of Section 1 which has commonly been included in other silvicultural guides?
- A. The spruce guide is the first guide that that's been written in, but it will be included in all the future silvicultural guides as they are being

1	rewritten	now.
elle.	7 0 11 7 7 0 0 0 11	44 4 11

- Q. I understand that there are a number of guides which are in fact being rewritten at this very moment?
- A. Yes. The poplar guide should be
 printed, I would say, certainly by the end of February
 is my understanding. The guide for the jack pine
 working group was rewritten and reprinted in 1986 and
 will come for renewal at a later date. It does not
 have the wildlife sections as yet.

The tolerant hardwood guide should be out by late spring, maybe the end of June even and the management of the white pine working group, that new guide is being rewritten and drafted and we are expecting that to be back from the printers some time early in the fall.

If I can carry on looking at the spruce guide, I would like to refer to a table in the spruce guide on page 44 because this table on page 44 really summarizes the application of the guide to manage under the spruce working group. We have at the top of the table a management objective for the working group which is established and a number of inputs into that management objective.

Q. This would be an objective for the

1 management unit?

A. Yes, it would be and I believe we

have listed 22 different kinds of inputs that would go

in to how we make silvicultural prescriptions. You can

see some of them: Site factors, stand and age factors.

wildlife factors, for example, the species we deal with, there are a number of sub-headings under that.

The combinations and permutations of inputs that go into a silvicultural decision could literally reach millions of combinations. Just if we take these 22 factors alone and you apply normal permutation mathematics, there are literally millions of combinations of descriptions.

So we kind of group them together, blend in our judgment and make our management strategies, decide on our silvicultural systems which leads to our harvesting patterns and all down in the table. And some of the considerations that go into this table are written in the silvicultural guides up front.

Lastly if we want any further information, one of the things that for certain the spruce guidelines is very handy for is a fairly exhaustive section of site selection which let's us zero in on any further information we may want to use

- when we make our silvicultural prescriptions, perform

 our ground rules in the TMP and use the guide for those

 purposes.
- Q. And could you just very briefly
 describe to me how a silvicultural guide like this
 would be used in the preparation of the silvicultural
 ground rules in a specific timber management plan?

A. Again, knowing the silvicultural characteristics of the species, some of the environmental and wildlife considerations there is a Section 3.0 on management prescriptions which really key in on the kinds of systems that can used for some of the different circumstances that may apply in the field.

These general type of scenarios can be blended into actual local specific conditions on a timber management plan based on inventory, some of the sites in the area and a blending those two factors together we can rewrite or prepare silvicultural ground rules to the timber management plan and that is how the silvicultural guides really impact on the timber management planning process.

MR. FREIDIN: Mr. Chairman, the witnesses who will be appearing in Panels 10 through 15 will all have experience in the field, not all those people, but

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1
        there will be people on those panel with experience in
 2
        actually preparing silvicultural ground rules in
 3
        relation to specific species and they will be able to
 4
        call on their general knowledge in order to explain
 5
        this information further.
 6
                      MR. SCOTT: Also...
 7
                      THE CHAIRMAN: Mr. Freidin, is this a
 8
        good time for the afternoon break?
 9
                      MR. FREIDIN: I think probably one more
10
        comment from Mr. Scott will complete this particular
11
        area.
12
                      MR. SCOTT: As a good example of how they
13
        are used. Appendix A does provide an example of ground
14
        rules to a timber management plan and I think coming up
15
        with these ground rules is one of the key uses of these
16
        silvicultural guidelines.
17
                      MR. FREIDIN: Q. What page do we find
18
        that?
19
                      MR. SCOTT:
                                  A. Appendix A would be on
20
        page 85.
21
                      THE CHAIRMAN: Very well, Mr. Freidin, we
22
        will break for 20 minutes.
23
                      Thank you.
24
        --- Recess taken at 2:40 p.m.
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---Upon resuming at 3:00 p.m.

1	THE CHAIRMAN: Thank you, ladies and
2	gentlemen. Please be seated.
3	MR. FREIDIN: Q. One question for Mr.
4	Scott before we go back to you, Mr. Straight.
5	Mr. Scott, when you were giving evidence
6	about training courses starting
7	MR. MARTEL: Could we get some lights on.
8	THE CHAIRMAN: Excuse us one minute, this
9	window is open up here, it's quite cool.
10	MR. FREIDIN: Sure. We are going to be
11	back to the overheads in about two minutes. I guess
12	that is why they are out, Mr. Martel.
13	MR. MARTEL: Okay, thanks.
14	MR. FRIEDIN: Q. Mr. Scott, you were
15	giving some evidence about the timber management
16	planning training course and you indicated to me that
17	courses start in 1988. Can you advise me were the
18	courses that you referred to provincially coordinated
19	courses?
20	MR. SCOTT: A. Yes, that was my
21	testimony, Mr. Freidin, was that the provincially
22	coordinated course started in 1988.
23	Q. Were there any courses before 1988
24	although they may not have been provincially
25	coordinated?

1	A. Well, I recall chairing a licensing
2	section on a timber management planning training course
3	in 1985 in Kenora regional office for the northwest
4	region. I am also aware that in northcentral region
5	they would hold numerous courses for timber management
6	planning training sessions as well and my understanding
7	is that in other regions too similar things were being
8	done on an as needed basis, I would say certainly since
9	the mid-70s beyond.
10	Q. Mid-70s?
11	A. Mid-70s, yes, using the old manuals.
12	In 1985 when we gave the workshop in Kenora that was to
13	the updated timber management planning manual of the
14	day, but it is not uncommon for regions to conduct
15	timber management planning sessions according to their
16	needs.
17	Q. Just so I can be clear now, so do you
18	mean the mid-80s, or are you talking about the mid-70s.
19	A. No, I would say these regional kind
20	of courses dated back to the mid-70s.
21	Q. Okay, thank you.
22	Mr. Straight, if you can continue on and
23	deal with the last two type of implementation manuals
24	which are described in Figure 4.
25	MR. STRAIGHT: A. As we described

1	earlier, there were basically the three types of
2	general written direction which the Ministry uses to
3	help staff make decisions. We referred to the first
Δ	group as the provincial guidelines.

The remaining two categories of manuals are basically those which we have chosen to call resource environmental manuals and also construction and operational manuals.

Resource environmental manuals are generally to assist local planning teams to deal with environmental issues which crop up within timber management planning but normally not to the same degree -- not to the same level of frequency as has occurred with values generally recognized by protection with provincial guidelines.

Those resource or environmental manuals are normally approved at the branch or the program level within the Ministry. They generally represent a compendium, if you will, a summary of the current scientific information that is available, the results of experience of Ministry of Natural Resources practicing managers and are there to provide assistance in decision-making.

Generally speaking, their application is discretionary upon values being identified as opposed

1	to the case with provincial guidelines where there is a
2	greater sense of Ministry direction, or there is more
3	Ministry direction to ensure that they are used.
4	The monitoring program, as you will see
5	later in evidence as well, is primarily achieved
6	through local monitoring to ensure that the
7	prescriptions that were chosen to protect those
8	particular values are indeed complied with and, again,
9	to review while doing that compliance monitoring
10	whether or not indeed there are any observable or
11	obvious impacts on the resource value which you set out
12	to protect and should be recorded.
13	They are reviewed and revised essentially
14	on an as need basis; as the results of scientific
15	literature, as the results of new experience suggests
16	that there is a need to revise or change the direction
17	of those manuals, then it would be an internal decision
18	essentially that that is the course of action we should
19	take.
20	And, of course, in terms of the degree to
21	which they are used, generally speaking, would be
22	identified and measured as part of a regional auditing
23	program whereby regional staff would audit the
24	performance of districts.
25	We make the one anomaly in this

particular case in the sense that when we are dealing with protecting the habitat of endangered species, since we are talking about habitat which is protected by law, upon identification of those species, the applications of those manuals dealing with protecting habitat for endangered species would be required or would be utilized by district staff.

- Q. Mr. Straight, in relation to Item No.

 2 under resource environmental manuals you refer to

 impact and in your -- you said observable impact. Are

 there other kinds of impact which you were not

 including when you use the word impacts in this

 context?
 - A. You will see in Panel 16 development of the monitoring program, the effects monitoring program for the Ministry that we distinguish between two types of monitoring; effects and effectiveness, and we distinguish between two forums or focuses in which the Ministry deals with that monitoring, one at the provincial level and one at the local level.

When we talk about effectiveness
monitoring, we are normally talking about whether or
not we were effective indeed in preventing, minimizing
or mitigating as a result of applying the guidelines.
When we talk about effects monitoring, we are normally

2 potentially significant negative or positive effects 3 from timber management. 4 The context in which we are using impact 5 here though relates basically to whether we are talking 6 about a provincial focus for the program or a local 7 focus for the program and is meant to apply here that 8 when our staff -- our field staff, our forest 9 technicians, our conservation officers, our fish and 10 wildlife technicians, lands technicians or parks 11 technicians are in the field they specifically are 12 looking for observable effects that may have been 13 caused by timber management relative to prescriptions 14 that have been applied to protect against some effect. 15 0. Thank you. 16 MR. FREIDIN: And also, Mr. Chairman, I 17 should just advise that at page 189 of the 18 Environmental Assessment Document there is reference to 19 information documents. 20 Q. And the information documents, Mr. 21 Straight, I understand have now been called in this 22 particular Figure 4 resource and environmental manuals. 23 They are one in the same thing? MR. SCOTT: A. That's correct. 24 25 The last group, if you will, of written

talking about measuring whether or not there are

material or written direction which the Ministry
provides are those construction and operational manuals
basically which have been designed to assist staff in
meeting environmentally sound construction and
operating standards when they conduct those operational
types of activities that are required in timber
management.

1.3

Basically speaking, we are looking at five manuals which essentially deal with three different activities. We have in terms of road access in construction a document called Resource Access Roads Policy and Implementation Strategies and Guidelines. We have another document called Construction and Mitigation Handbook for MNR Class EA Projects, and a third document which has recently been prepared and attempts to summarize and amalgamate all of the current science — engineering and resource science into one document called Environmental Guidelines for Access Roads and Water Crossings.

And the basic distinction between those three roads documents are that, that essentially the first one I referred to, the Implementation Strategies and Guidelines deals in many ways with MNR's own internal housekeeping items, administrative items for handling our own road construction activity, how the

1 roads are administered, how they hould be planned, 2 generally constructed, reconstructed, maintenance 3 requirements, how to implement use control strategies, 4 how to deal with access management in general -- well, 5 specifically, for the most part, internal to our own 6 operations. 7 Now, the second document the Construction 8 and Mitigation Handbook for MNR Class EA Projects was 9 put in place to deal with potential environmental 10 effects for a number of MNR activities including things 11 like access points, docks, roads, dams, dykes, ponds 12 and a number of other small activities, but which MNR 13 conduct. The third document that I referenced is 14 15 probably the most complete reference that deals with 16 protecting -- mechanisms to protect the environment 17 while undertaking road construction and water 18 crossings. And this particular one will be discussed 19 in some depth by Mr. Adamson when he talks to you about 20 access in Panel 14. 21 The remaining two construction or 22 operational manuals deal with Aerial Spraying for 23 Forest Management, an Operational Manual which again 24 will be discussed in some detail in Panel 13. As well,

the Prescribed Burning Manual will be discussed by Mr.

1	Elliott in Panel 11. And basically those two manuals
2	essentially look at the details from a planning through
3	to a completion stage and the very specific types of
4	operational controls and planning features and
5	mechanisms that need to be covered and will be dealt
6	with in depth in future panels.

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And that essentially provides a summary very quick of the kinds of implementation manuals that the Ministry of Natural Resources provides to staff to assist in making decisions at the local level.

Q. Just a couple of questions, Mr. Straight. What is a tradeoff decision?

MR. STRAIGHT: A. A tradeoff decision I would consider is one that must be made when two values must be -- are basically at issue in a decision and in going in one course of action or another, there is a potential for a negative effect on one or the other and you have to make a decision as to which way to go. There is no way of providing total protection for both of the values.

Q. In the context of making those kinds of decisions, can you advise what relative weights or importance are attached to the values which are the subject of a provincial guideline as opposed to a value which is not the subject of a provincial guideline?

A. I would try and clarify that with two observations. First of all, we do recognize that the values protected by provincial guidelines are indeed very important from a broad consideration of the area of the undertaking, and that is one of the reasons we develop provincial guidelines and provided a bit of structure in terms of dealing with them.

When you deal though at the level of timber management planning at the very local level, it does not become a case of saying a provincial value is any more or less important than another value which may be identified. And, if I could, I will perhaps give you some examples.

If you look at fisheries, for example, there are obviously varying degrees of value; both fish habitat that exist anywhere from a warm water stream which may be a small even intermittent one which basically provides habitat for minnows between two beaver ponds, compared to a major spawning shoal on a fishery like Lake of the Woods which basically has a socio-economic -- an economic impact on the Province of Ontario probably in the order of \$20-million or so.

So there is an extreme range of values even protected by the guidelines. So the issue becomes that the area of concern planning process, if you will,

is the one that would look at and weigh the relative 1 2 values of the two specific values that you were dealing 3 with at that level of planning. 4 0. Thank you. 5 MR. FREIDIN: Mr. Chairman, I am going to 6 start Dr. McNamee. He has indicated that he thinks that he can probably give his evidence in two hours or 7 8 thereabouts and he feels that it is important that we 9 go -- we hear all of his evidence in sort of one chunk, 10 so if that is okay, I would like to start that right 11 now. 12 THE CHAIRMAN: Let's go for it. 13 MR. FREIDIN: Okay. 14 DR. McNAMEE: Most of my talk is going to 15 be up here with the overheads. 16 As was mentioned in an earlier part of 17 this afternoon, what I am going to talk about is 18 largely a description of the approach and the process 19 we used in designing the effects monitoring program and 20 I believe that the actual details of the monitoring 21 program itself will be discussed and raised in evidence 22 in Panel 16. 23 MR. FREIDIN: Mr. Chairman, Dr. McNamee

is going to be showing a number of overheads. I hadn't

determined sort of in advance which ones might or might

24

1 not be exhibits, so I will be thinking about that as we 2 go along and perhaps I would ask you for your 3 assistance in that regard. 4 MRS. KOVEN: Are these contained... 5 THE CHAIRMAN: Sorry. Are any of them in 6 the exhibit we already have? 7 MR. FREIDIN: No. 8 DR. McNAMEE: There are some although 9 they are not shown in the exact same way. 10 Okay. Our firm was awarded a contract by MNR in 1986 to assist MNR in the design of an effects 11 12 monitoring program which would help to assess the 13 adequacy of the timber management guidelines. 14 One of the specifications in the contract 15 was that we develop an effects monitoring program 16 within the timber management planning process for 17 tourism, fish habitat and moose habitat. 18 Now, when we began this whole effort, we 19 observed a number of fairly important points in 20 relation to the problem at hand. I will just sort of 21 go over those briefly now. The first was largely a 22 multi-resource one, a problem itself, in the sense that 23 we had to think about effects on more than one 24 resource.

Point No. 2 is that the problem was, from

our perspective, largely a technical one, okay, and it was: Given that timber management is going to occur and given that the timber management guidelines are going to be applied, then what is the best type of monitoring that will ensure that the guidelines do work or do not work, okay.

Another observation, a fairly obvious one, is that the problem with which we were faced involved thinking and trying to predict, I guess, the behaviour of natural resources and this raised in our minds two fairly important issues. The first issue, complexity, in the sense that if you take a look at what is out there there are a wide range of resource values of interest, there are a great number of interactions and feedbacks. This in turn raises — implies that there is probably a great, a large amount of serious attitude about those interactions and what the effects of timber management actions might be.

Another observation was that whatever knowledge and understanding existed about timber management effects was probably not organized in a way that could lend itself to a fairly good examination of what we did know and what we did not know about those impacts.

It is also -- the last observation was

one of scope. It is entirely possible that the timber
management guidelines at that point did not deal with
all of the timber management -- all of the possible
timber management effects on tourism, fish and moose
and that the scope of the exercises would have to be
expanded in a way that would allow us to identify those
other effects.

One other point, that there were probably going to be a number of different technical perspectives on what the important and -- what the extent of timber management effects might be and that it was important to bring to bear on the whole exercise as many of those different perspectives as we could. So with those observations in mind, we agreed that the approach that we had to take had to be one that did a number of things.

One, it had to be firmly based on trying to, as best as possible, predict what the effects of timber management might be. It had to clearly define and describe the important -- excuse me, clearly define and describe those timber management effects. It had to integrate the knowledge and the understanding of a large range of technical experts. It had to provide a way to examine their knowledge and understanding in a highly systematic way. It had to identify the key

unknowns both in terms of the effects -- both in terms
of what the effects of timber management might be and
in terms of how effective the guidelines might be in
being able to deal with those effects.

which I will describe to you for the rest of the afternoon is an approach that has been used a number of times in a fairly wide range of issues, and I will just briefly describe a few of those right now, just to give everybody a sense of the range of issues and so on to which this approach has been used.

It has been used, for example, to design a research program to examine the -- to assist the U.S. Forest Service in the northeastern U.S. to help them better understand how to manage gypsy moth. It has been used also in the northeastern U.S. to design a research program to look at the effects of atmosphere pollutants such as ozone and so on on the high altitude spruce fir forest in the northeastern states.

The approach has been used to help design alternate fish production and fish harvest schemes for the West Coast salmon stocks. A bit closer to home, it has been used extensively by Ontario Hydro in designing for them a number of effects monitoring programs to look at the -- to help Ontario Hydro understand what

- the effects of their power generating stations might
 be. It has been used for Pickering B, Bruce B and
 Jackfish as well.
- And it has also been used by Indian

 Affairs to design an effects -- a series of effects

 monitoring programs to help them better understand

 effects of offshore oil drilling in the Arctic. So

 those are just some examples of where the approach has

 been used.

A key point which I want to make, and it is worth bearing in mind, is that any approach or any specific kind of approach would have worked as long as it had these particular attributes here which I explained earlier; that is, it had to be based on being able to — it had to be based on trying to predict effects, it had to explicitly describe what those effects were, it had to integrate knowledge, it had to highlight or sort of bring out what the key unknowns were. Any approach, as long as it had those particular attributes which I have talked about, would have worked.

Q. Dr. McNamee, one of the items that was listed on the last overhead was sort and screen knowledge. Could you explain what you meant or what you mean by that?

A. Sort and screen is there because when people come to workshops of this sort they bring a lot of understanding about how moose behave and how fish spawn and things of that sort. Sort and screen simply means taking that larger body of knowledge and screening out and extracting that part of that body of knowledge which is most useful in terms of being able to understand and assess effects.

Now, this approach revolves around the development and evaluation of a model of the effects of timber management actions on those resource values.

As I go through the rest of my talk I will describe more specifically the type of model that we used, but the basic steps in the approach are here.

I must say that I am going to perhaps introduce a number of words and terms here which, as I go through it, I will explain what those specific terms mean, okay.

These are the basic steps: One is defining what the timber management actions are; step No. 2 is defining what are the important measures of the resources of interest; step No. 3, trying to describe as clearly as possible the spacial -- excuse me, the way in which these timber management actions affect these resource values in space; step No. 4,

defining the way in which these timber management actions affect these resource values over time, dividing the task of building this model into a number of sub-models, explicitly defining what the interactions between each of those sub-models are; extracting from the model that has been built - what we call hypotheses of effect - examining and evaluating those hypotheses of effect and, based on that, the last step is trying to specify as best as possible what kinds of effects monitoring need to be done. I will go

through each of those steps in turn.

I must say also that the way that the project was run was extremely important as well. The project revolved around three extensive workshops at which all the technical experts were involved. These were -- we allow between four and six weeks inbetween each of them to do a number of things: To allow the experts who we had involved in the project to reflect on what had happened to prepare for the next workshop and to invite other experts to the workshops to fill particular holes in the expertise.

I also want to say what our specific role was in this whole effort. We did not bring subject matter expertise to that project at all. Rather as was described earlier, we brought expertise in natural

1	resource modelling, we brought practical experience in
2	assisting a large number of groups with problems of the
3	same sort, and we brought expertise in being able to
4	run workshops as well.
5	The whole project was started with a
6	two-day scoping meeting very early on.
7	Q. Dr. McNamee
8	A. Yes.
9	Qif I could just ask you one
10	question about the role of your company, you indicated
L1	that you didn't bring any particular subject matter
12	expertise to the project.
L3	When you read the reports that were
14	prepared by you or prepared by your company and, in
L5	particular, Exhibit 381 which is the document: Effects
L6	Monitoring for Resource Protection Guidelines in
L7	Ontario, are the conclusions and recommendations in
L8	that document the conclusions and recommendations of
L9	your company?
20	A. No, they are those of the experts who
21	were involved in the workshops all the way through.
22	Q. Thank you.
23	A. Now, at this two-day scoping meeting
24	at the start, the objectives of this meeting were to

basically agree on the scope of the whole effort,

- conduct a dry run of this first workshop and basically
 go through as many of these first steps in a dry run as
 we could.
- This was done solely for the purpose of

 deciding what kinds of technical expertise we had to

 involve, and some points I want to make here about what

 was resolved at that scoping meeting in terms of the

 scope of the whole effort.

One, that it was not to be a tradeoff -it was not to be a project in which resource tradeoffs
were to be examined at all. Now, by tradeoff, I mean
an examination of the gains and/or losses, in
particular, resources that occur under gains or losses
of other resources.

It was reaffirmed at that meeting that we would concentrate on designing an effects monitoring program only. It was also reaffirmed that we are going to look at timber management effects on three resource values only: Tourism, fish habitat and moose habitat.

It was reaffirmed that effects other than those -- excuse me, the project would look at and evaluate effects other than those which are included in those guidelines, but that those effects had to be effects on those three resources and that we would use -- MNR would use the results of the project as a

1	way to assess how, based on the best current
2	understanding, how valid or how adequate the guidelines
3	were to that point, okay.
4	We involved about between 48 and 50
5	experts throughout the exercise and they brought a
6	large range of expertise. For example, we had tourist
7	operators, moose biologists, foresters, a wide range of
8	expertise that we used.
9	MRS. KOVEN: Excuse me, Dr. McNamee.
10	DR. McNAMEE: Yes?
11	MRS. KOVEN: These were all members of
12	the Ministry?
13	DR. McNAMEE: No, no. We did not
14	excuse me, we did not restrict ourselves to any one
15	agency or any one group. We said: Okay, based on our
16	trying to assess what kinds of technical expertise we
17	had to have, these are the kinds of expertise we need
18	and then we asked the question: Well, who is out there
19	and these experts were not all MNR people.
20	MR. FREIDIN: Q. Could you just give a
21	brief example of the areas or groups that you made and
22	pulled expertise from?
23	DR. McNAMEE: A. Examples of the groups?
24	Q. Well, examples of non-MNR people that
25	were involved?

1 A. I'm sorry, okay. We had people from 2 MOE, we had people from OFAH, we had people from OFIA, 3 we had people from the AFO and a wide -- and NOTOA as 4 well and I think a number of other agencies and groups. 5 It is important to bear in mind though that we went out 6 and got the kind of technical expertise we had to have. 7 That was our most important task on our list. 8 Many of the first -- many of these 9 steps, actually these down to sub-modell interactions 10 were accomplished in the first workshop. With these experts at this first workshop we developed the 11 12 structure, okay, of the ESSA model and described, as 13 best as possible, the rules for change which were going 14 to be included in the model. 15 I want to take a little step back here 16 and describe what we mean by model. I want to make a number of very important points here that as we --17 18 because we used the building of a model and modelling 19 in a very particular way. The model we built basically 20 predicted the effects of timber management actions on 21 these three resources of interest over time and space, 22 okay. And the model was used to provide insight 23 24 into questions such as: What will happen to these 25 resources of interest if these particular combinations

of timber management actions are done? How much of it will happen, how soon? How long will the effects last; will they last for a short period of time or will they last for a long period of time? Will they occur in a fairly small area, will they occur over a fairly large area - again, using the model to provide insight into questions of that sort - and how did those kinds of effects compare with other mixes of timber management actions.

Now, the model did prove the effects, there is no question of that, but the key question and the key issue is the degree of accuracy that these experts were able to have in what those predictions were.

You recall that I said earlier we are dealing with natural resource systems which are very complex and not at all well understood and if the real world is complex and hard to understand and if we are uncertain about what the effects of timber management are, then it is safe to say that also about any model that we might actually build.

So the key point is that the model did predict, but the more important use of the model was to help people assess how certain that they were of those. Again, so why would you build a model of this sort when

you feel that whatever predictions it would make for you would be so uncertain.

We went through the process of building a model of this sort and it was a process of going through the building of the model which forced these experts to explicitly predict as best as possible what the timber management effects were and to closely and as objectively as possible examine how -- what the key uncertainties were.

The process of building that model forced these experts to be as explicit as possible about what their hypotheses of how and to what extent the effects of timber management actions upon those resource values might be and the process of building the model was used to promote a common technical understanding as to what the key effects might be and how uncertain we were.

Q. Would you tell me, Dr. McNamee, why an important part of the process was to identify uncertainties?

A. It was important to do that to answer this - I am trying to think of the best way to answer this - because the aim of any effects monitoring program is to resolve as best as possible what the key uncertainties are, that is that whole key, because when you build and do an effects monitoring program you are

1 basically trying to resolve and -- to resolve unknowns. 2 Okay. So in building this model we have 3 to go through these particular steps here and I will 4 now describe to you the results of each of these steps 5 in the process. 6 These were the timber management actions 7 which were included. I won't go through each of them 8 here but just note that on this overhead they are 9 divided into a number of groups. In referring these 10 back to the type of timber management actions that are 11 included in the EA itself, the EA describes timber 12 management actions for harvest, access, renewal and 13 maintenance. In our effort we grouped the renewal 14 actions -- excuse me not grouped, but divided the 15 renewal actions into these two groups here, okay. this is renewal and this is maintenance down here. 16 17 THE CHAIRMAN: Mr. Freidin, where these 18 are referenced in the report, can you advise the Board 19 where they are found, if they are? 20 MR. FREIDIN: As best I can, yes. 21 DR. McNAMEE: This list of timber 22 management actions is described in the March, '88 23 report on page 9. The effects -- the key point here is that the effects of all of these timber management 24 25 actions were looked at.

1 Indicators of the resources: not 2 surprisingly we had three groups. These are found on 3 page 11 of the March, '88 report: Fish, tourism and 4 It was interesting to note that although the 5 timber management guidelines for fish and moose are 6 explicitly written - my sense, that they were written 7 for the protection of resource habitat - for those two 8 groups fish and moose, the experts in the project felt 9 it was important to be able to predict and measure 10 effects on the resource values themselves. So, as a 11 result, under here you do not see how much moose 12 habitat there is, but basically how many moose there 13 are. 14 Okay, so far so good. The process was to 15 this point fairly straightforward, but it got more 16 interesting when we had to define space. The effects 17 of timber management are probably not going to occur 18 equally everywhere and the reason for this is because 19 the dynamics of those different resources of interest 20 operate at different spacial scales and I will 21 briefly - as briefly as I can - describe the spacial structure that we used in the model just to show this 22 point and to hopefully convey some of the ideas that I 23 described earlier. 24 25 Okay. We had to choose an area the size

1	of which was large enough to include the dynamics of
2	the resources of interest and for the purposes of
3	building the model we actually chose an actual area,
4	the Spruce Falls area here. These are roads here and
5	lakes and streams and so on.
6	Now, the people at the workshops said
7	that the dynamics let me take it one step back. It
8	became obvious fairly early on that we would have to
9	look at the water as well only as it as some of the
10	timber management effects on some or all of the
11	resource values of interest occur through the water
12	itself.
13	Okay. We had to look at the dynamics of
14	water, tourism and fish. It was best handled on a
15	watershed scale, okay. So we then divided up the area
16	into, in this case, four of these. Each of these units
17	of land fed into one of these one reach of stream.
18	Okay. Now, this is the spacial structure
19	for moose that the people involved in the project said
20	we had to have, said that moose need a number of
21	different types of habitat that are fairly close to
22	each other in space. So we had to adopt a more local
23	review, okay, of this area in order to properly examine

timber management impacts on moose, but the whole range

of moose, they said, was large enough that we had to

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1	look at these local effects over this large area.
2	Okay. So there we have got two spacial
3	scales. It gets even more interesting. This is our
4	area here. In order to be able to look at the dynamics
5	of how stands grow and how wood grows, we had to divide
6	up one of these cells which we had built for moose into
7	a number of even smaller areas or stands.
8	Each of these had a more or less
9	different mix of species, soil, slope and things of
10	that sort. As well, the sort of year-to-year, the
11	day-to-day operation of timber management occurs at
12	this scale as well. But in terms of having to schedule
13	harvest over an extended period of time, we also had to
14	look over this larger area as well.
15	The point is that one must think about
16	timber management effects in space very differently for
17	each resource value of interest.
18	MR. FREIDIN: Q. Dr. McNamee, before you
19	started on showing those overlays, you made a comment
20	that effects won't occur equally everywhere. Could you
21	advise me as to whether these affects would,
22	notwithstanding that, bear any similarity in terms of
23	how they occur everywhere?
24	DR. McNAMEE: A. Okay. I think it is
25	probably reasonable that, in general, if you are

- looking at timber management effects in different areas, that it is reasonable to assume that the direction of the effect would be the same, the pathway of -- the pathways of effect would be the same and the route of importance of different effects would be the same as well.
- Q. Could you just give an example of
 that, of these three similarities in terms of direction
 of effect, pathway of effects and the relative
 importance of different effects?
 - A. As an example, if -- it is reasonable to assume that if one knows that timber management effects are going to increase a resource value of interest or decrease a resource value of interest, that that statement can probably be made everywhere, that the reasons for that increase or decrease occurring probably holds as well and that if you have a number of different ways in which timber management may affect a resource -- affect that population of moose, that the important effects out of all of those are going to remain important effects.
 - Q. Okay. Now, earlier in your evidence you made reference to the workshop where in fact you started to develop this model.
- 25 A. Yes.

1	Q. And you indicated that at that
2	workshop you developed rules for change. Could you
3	describe what you mean by rules of change, or rules for
4	change, I think.
5	A. For that I will need this chart. How
6	far do you want me to go?
7	By way of example, if one looks at a huge
8	number of moose as our indicator of the resource value
9	of interest over time and we have observed here is
10	where we are now - we have observed that the numbers of
11	moose in our area of interest from an outline of this
12	up until that point in time.
13	Q. So you are indicating that it has
14	gone up slightly?
15	A. On its way up. That the model we
16	built didn't simply look at what had happened in the
17	past and said: Well, we are going to project out into
18	the future simply what has happened in the past. If
19	you did that, you would get something like this.
20	What we did was, okay, let's take moose,
21	what are the basic rules by which moose populations can
22	be expected to change: Birth, death, animals we move
23	into an area and out of an area, things of that sort,
24	and let's try to describe those as best as we can.
25	So, for example, one of them might be

1	number - I hope there are no people here who are
2	experts on moose - but, for example, number of moose
3	calves born is equal to the maximum possible number of
4	moose calves born multiplied by the per cent of fat on
5	the cows in the spring time, okay. Then that is a rule
6	of change, okay.
7	Then we can start saying: Well, how
8	might the per cent of fat content on a moose change as
9	well. Well, it varies with okay, this varies with
LO	habitat structure, food, and a whole series of things.
11	So building up rules for change of this sort. The
L2	reason we built the model with these kinds of rules
L3	rather than these kinds of rules here is that
14	Q. You used the rules which you have
L5	described at the bottom part of this sketch?
.6	A. Sorry?
17	Q. You have used the rules
.8	A. We have used these rules here at the
19	bottom.
20	Q. All right.
21	A. These kinds of rules rather than
22	these kinds of rules because these kinds of rules here
23	basically make as explicit as possible the important
24	cause/effect relationships between timber management

actions which may change habitats for moose.

1	Q. And I understand that these rules of
2	change, there are a number of rules of change in
3	relation to all of the various the three resource
4	values that you are looking at?
5	A. Yes.
6	Q. And could you advise as to the
7	application of those rules of change in certain or
8	in different locations. In the area of the
9	undertaking, would they be the same or would they be
10	different?
11	A. It is reasonable to expect that these
12	rules would be that would be a reasonable way to
13	both represent the dynamics of moose and the effects of
14	timber management on moose wherever you were.
15	Q. Thank you.
16	THE CHAIRMAN: Do you want to put that
17	in, Mr. Freidin?
18	MR. FREIDIN: Yes, please.
19	THE CHAIRMAN: Exhibit 385.
20	What do you want to call it?
21	MR. FREIDIN: If the rules of change
22	would remain the same Oh, I am sorry. What do you
23	want to call your drawing here, Dr. McNamee, Rules of
24	Change?
25	DR. McNAMEE: Example of a rule for

2	EXHIBIT NO. 385: Hand-drawn diagram of an example
3	of a rule of change.
4	MR. FREIDIN: Q. If the rules of change
5	wouldn't differ from one location to another, what
6	would cause what would differ from one area to
7	another?
8	DR. McNAMEE: A. Things such as
9	things that are somewhat, I suppose, external to the
10	model such as how much snow falls, are we on steep
11	slopes, things of that sort, how much moose "habitat"
12	is in the area, but things of that sort.
13	But once you have defined those kinds of
14	things for your model, the rules for change can then be
15	used to both to examine the effects of timber
16	management actions on the resources of interest.
17	Okay. Sub-models. We basically had
18	five no, I'm sorry, let's go back, time, excuse me.
19	I'm getting ahead of myself here.
20	The same arguments that I have described
21	for space can be made for time as well, that impacts
22	don't occur equally, don't occur to the same extent
23	over time and, in this particular case, the timber
24	sub-model operated was felt that it needed to
25	operate on an annual time step, we needed a seasonal

1 change.

1 time step to look at the effects of timber management 2 on tourism, fish and moose and, in order to be able to 3 properly look at the changes in amounts of water and 4 things of that sort, an even finer scale of time would be needed, that of one day. Okay. 5 6 And it was also felt that in order to be 7 able to look at some of the longer term effects -- of 8 some potential longer term effects, that it would be 9 necessary to predict out between 50 and 100 years as 10 well. Now, talking about predicting those changes over 11 a spacial scheme of this sort. 12 Sub-models was the next step and not 13

Sub-models was the next step and not surprising we have five. As I mentioned earlier, water, timber, tourism, fish and moose as well. Now, these sub-models don't operate independently of each other, okay. And the next step was to define what the key interactions between these sub-models were.

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Going back to this diagram here: What, for example, would the moose sub-model have to know from the timber sub-model in order to be able to use changes in amounts of food and so on to allow it to predict changes in numbers of moose. And this here shows what the key sub-model interactions are.

For example, the moose model, in order to be able to predict changes in numbers of moose over

1	time and space, had to obtain from the timber sub-model
2	the amount of food, cover, where the access roads were
3	and an index of habitat edge and also required from the
4	tourism sub-model, how much hunter effort there would
5	have to be. So we had to basically specify all of
6	these key sub-model interactions.
7	Once that was done we could then build
8	the model.
9	MR. FREIDIN: Q. Dr. McNamee?
10	A. Yes.
11	Q. Before you go on, Dr. McNamee, am I
12	correct that page 14 of Exhibit No
13	A. Thank you.
14	Q381 addresses the interactions
15	A. Yes, you are right.
16	Qof these sub-models?
17	A. Absolutely. Yes, thank you.
18	Q. And if you could just turn to that
19	page and just indicate how one would read that
20	particular chart.
21	A. One reads that chart in the following
22	way. Each of the five sub-models is listed along the
23	top and down on the side as well.
24	Any box in this chart lists what
25	information had to be provided to the sub-model listed

1 on the top from the sub-model listed on the side. 2 Okay. So, for example, let's use the 3 example we just went through of moose. That would be 4 the box -- in terms of what the moose sub-model needed 5 from the timber sub-model, that is the box under moose 6 on the top and across from forestry on the side. 7 And from the tourism sub-model that is 8 under the moose column on the top across from the 9 tourism sub-model on the bottom, and bingo. Okay. 10 Then the experts were able to build the model. 11 I just want to give you some flavor as to 12 what went into these rules for change here. When 13 things were going extremely well we could use actual 14 data that the experts have. Where that is not -- where 15 that did not exist, we relied on the practical experience that the experts brought to the workshop in 16 17 their areas of expertise and when that got -- when that 18 wouldn't do, or we drew the line -- the understanding they had about natural resource systems of this sort. 19 20 Okay. Once the sub-models were built, they were linked to each other with the interactions 21 22 that were specified in here and then once the entire 23 model was built it was used not to make any certain statements about what the effects of timber management 24 are or might be, but to more specifically highlight 25

what the key unknowns are -- or excuse me, were and we did that by doing a large number of runs of the model basically with the different mixes of these timber management actions.

For example, we did runs where we had no timber management actions at all. We looked at effects on resource values when timber management was done without timber management guidelines in place, with the timber management guidelines in place and looked at the importance of different kinds of timber management effects on the resource values of interest such as the relative importance, for example, on moose, changes in their habitat versus changes in their — in a hunting effort that might occur as access roads were built.

I just want to relate a specific example of the way in which the model was used to hopefully give people more of an insight as to how it was actually used and it relates to the effects of timber management on moose.

What we found, for example, is that in any one year the spacial scale in relation to the whole range of the animal on which timber management actions occur is very small, okay. In any one year, it was operating on one or more -- one or a few of these cells here.

So if we look at timber management
effects on just those cells, we could see large effects
because, not suprisingly, the changes in the habitat
that were being done as a result of those timber
management actions on those areas was extreme. But
when we looked at what was happening to the moose
population as a whole over the entire area, the effect
was much smaller and there were essentially sort of two
schools of thought; one that timber management effects
on moose were going to be extremely large and the
Ministry thought the same thing and that the timber
management effects were going to be very small.

The model was used to show that both of those groups -- what both of those two groups were saying that both right and wrong, that it was important to think about what spacial scale. Okay. So we used the model in that way. We did not use the model to say this is what the effects of timber management actions on moose would be.

Okay. This is one version of the model which I have described to you here. We essentially -- after the model was built and we had examined it as much as we were able to, we took a step back from the model and said: Okay, what have we learned about what the important -- or about what the sweep of timber

1	management effects are. And, again, I call your
2	attention back to these five sub-models; fish, water,
3	tourism, moose and timber as well.
4	So we took a step back and extracted from
5	the model, from these rules for change here, the basic
6	cause/effect relationships which we have included in
7	the model. We basically extracted the basic form, the
8	basic rules for the model and put them into a flow
9	diagram of this sort here. Okay. This is fish, water,
10	tourism and moose. You can see the major steps and how
11	all of these sub-models interact overlaid on top of
12	that.
13	MR. FREIDIN: Perhaps we could mark the
14	last chart as an exhibit, Mr. Chairman.
15	DR. McNAMEE: I would prefer that this
16	one be marked and for the reason that this contains the
17	ways in which timber management actions affect these
18	resources.
19	MR. FREIDIN: All right.
20	THE CHAIRMAN: Exhibit 386. You will
21	provide a hard copy of that at some point?
22	MR. FREIDIN: Yes.
23	THE CHAIRMAN: Thank you.
24	EXHIBIT NO. 386: Hand-drawn diagram of actual model.
25	modoz;

1	THE CHAIRMAN: What do you want to title
2	that, Dr. McNamee?
3	DR. McNAMEE: The actual model. I would
4	also like to point out that this overhead here is the
5	same as page 16 in the March, '88 report, except that
6	the overhead is somewhat easier to understand.
7	MR. FREIDIN: Q. It has the same content
8	as that
9	A. Identical.
10	Qwhich appears on page 16?
11	A. Yes, identical.
12	Q. It is just demonstrated differently.
13	A. Yes. So this here is the core of the
14	model we built. In order to squeeze everything on the
15	overhead, the stumps refer to harvest, these arches
16	refer to access, these rings refer to renewal and
17	maintenance actions except for the application of
18	pesticides and herbicides. Those are indicated by the
19	triangles here with the P.
20	Once we had this, the other model was not
21	used, it was not used from this point on and the
22	remainder of the project used this version of the model
23	here. This is another equally important point.
24	For your interest I am sorry. What
25	this model is, you can see here, is basically a

1 statement of a number of hypotheses of effect -- excuse me, of a number of hypotheses of effect of how timber 2 3 management actions affect the resources of interest. 4 Okay, that's what this model is. Can you take us through one--5 0. 6 I would be glad to. A. 7 -- one of those activities and show us 0. 8 how to read that? 9 Here is an example hypothesis of A. 10 effect, okay. This has -- this says that timber 11 harvest and the building of roads is going to have some 12 kind of effect on fisheries and the effect is going to 13 be -- is going to occur in this way here. 14 These timber management actions basically creates sediment inputs to the stream or to the -- yes, 15 16 to the stream which, in turn, alters the make-up of the spawning areas which, in turn, affects the number of 17 18 young fish that may be produced out of that area which 19 will, in turn, affect and influence the numbers of fish 20 of that species or that stock. 21 Note that in order to look at this

hypothesis of effect here in the proper way, one would have to have experts in foresty, stream flow and fisheries as well. I will give you an another example of hypothesis of effect in this model.

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1	This one states that timber harvest will
2	again affect populations of fish through this
3	through the numbers of young fish that may be produced,
4	primarily through changes in the temperature of the
5	stream, both by influencing flow of that stream and the
6	height of the vegetation at the edge of the stream.
7	Okay. We extracted 36 hypotheses of
8	effect from the model we had built. We grouped them
9	for the purposes of the project into 13 groups and
10	those 13 groups are the 13 hypotheses of effect
11	described in the March, '88 report.
12	As an example, the two hypotheses of
13	effect which we have just gone through are actually
14	part of hypothesis 1 in the March, '88 report which is
15	discussed on page 19 to 39.
16	Q. Perhaps, Dr. McNamee, could you put
17	up the other overheads that you used and describe how
18	they relate to the hypothesis on page 19?
19	A. The first one which that isn't
20	this one. The first one is that one here, okay. These
21	timber management actions basically creates sediment
22	inputs to the stream, alter the substrait, in turn
23	spawning, which then influences fish populations.
24	That one and this diagram here is
25	pathways from these actions here to 1, 3, and 12 and 13

The other example I described here, 2 3 timber harvest having an effect on a temperature of stream which in turn affects populations of fish is 4 again in hypothesis 1 and that is pathways from these 5 6 actions 6, 7, 8, 9, 12 and 13 as well. Okay. 7 So we grouped for the purposes of the 8 final workshop these 13 -- excuse me, these 36 9 hypotheses of effect into 13 groups just so that you 10 could deal with them and go through them much more 11 easily at the workshop. So these are the 13 groups 12 here: Fish, moose and tourism and these correspond directly to the 13 hypotheses in the March, '88 report. 13 14 Along with each hypothesis of effect

as well as 2 -- 1, 2, 3, 12 and 13.

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are -- excuse me, a hypotheses of effect contains three elements: A general statement of what the effect is, a flow thart which describes and shows what the pathway of effect is and a statement of each linkage in the pathway of effect as well.

I must say that we constructed these hypotheses of effect as if the timber management guidelines were not being used at all. In the absence of timber management guidelines, this is what the effects are hypothesized to be.

The final major workshop again involving

all of the experts, we went through each of those hypotheses of effect link-by-link and described what the known and the unknowns were for each of these linkages in each of these hypothesis of effect.

And as with the building of the model, we drew on a lot of evidence. The evidence that we drew from was from work that had been done on the resource value interest here in Ontario, done on the resource value of interest outside of Ontario, done on similar species in Ontario, similar species outside of Ontario. A wide range of evidence was brought to bear for each of these hypotheses of effect and we documented that evidence, brought out and organized that evidence with -- as if the timber management guidelines were not in place, and also as if -- then we asked the question: Well, What kind of evidence do we have or can we bring to bear on how well the timber management guidelines which are in place can actually protect for that effect.

Once we had documented as much of the evidence as we were able to, the group were - if they felt it was important to do so based on the evidence - were encouraged to outline ways in which an effects monitoring program might help address and better understand what those -- what the nature of that effect

and whether or not the timber management guidelines
that were in place could actually in fact deal with
that effect.

I just want to go through two examples of that, again using the hypotheses of affect which I described earlier. This is the very first one we saw here and it has been extracted from that large diagram. These are the timber management actions, this is the resource value of interest and this is the pathway of effect by which these timber management actions influence that resource value.

The conclusions for that are that indeed the effect is -- the effect in the absence of timber management guidelines being used would be a significant effect. The timber management guidelines do address this effect, however, the effectiveness of guidelines in being able to protect for that effect is at present uncertain and, therefore, the group who looked at this effect said: Yes, we need an effects monitoring program for this and if one were to be put in place it should look at both the amount -- magnitude and duration of sediment inputs to streams and the spawning substrait as well in areas where timber management guidelines was being done with the fish habitat guideline being used, and also in areas where timber

- management would have to be done without the guidelines
 in place.
- Q. I understand there is a summary of the hypothesis evaluations in the document which has been marked Exhibit 381?
- A. Pages 212 to 214 describe the -- are
 a summary of the major results for each of the
 hypotheses of effect and the example that we have just
 been through is the first example on page 212, the fist
 row on page 212.

The example which I will go through now is the third row on page 212. Again, this is the statement of the hypotheses of effect and that is in the absence of timber management guidelines being used, timber harvesting to the edge of the shoreline will decrease populations of streams spawning fish by increasing stream temperatures during the spawning and the egg stage.

The experts at the workshop -- final workshop stated that in absence of timber management guidelines -- of any timber management guideline being used, there would be insignificant effects and, as a result, the sub-group said that for this particular effect there was no need to do any effects monitoring at all.

We went through each of these hypotheses 1 of effect in the same way, okay, and from that built, 2 3 sort of, the first, sort of, attempt at what an effects monitoring program should do and should include and 4 also need not necessarily be included as well. 5 6 As a very general summary of what the 7 workshop and the project came up with for the 8 guidelines, as they existed at that time, there were 10 9 effects which were assessed to be not significant based on current understanding, 12 -- excuse me, 14 which in 10 the absence of timber management guidelines would be 11 significant effects, and 12 of which the experts said 12 13 we are uncertain as to what the effects could be. Of these 10 here, timber management 14 quidelines do not exist for 8 of these 10, and they do 15 16 exist for 2 of these 10. 17 Of these 14 effects here, timber 18 management guidelines exist for 13 of these 14 effects. 19 The one effect which is not included in the timber 20 management guidelines, the group said, was dealt with 21 and was handled through one of the other programs that 22 MNR has in place. And of the 12 effects that the group said 23 24 were uncertain in the absence of any timber management

guidelines, no timber management guidelines exist for 4

1 of these 12 and 8 -- and the timber management 2 guidelines at that point in time did deal with 8 of 3 these 12 effects. 4 Q. Going on, Dr. McNamee, in your 5 professional opinion whether those conclusions which 6 indicated that all 14 of the significant effects were 7 addressed by guidelines, and that 8 out of 12 of the 8 uncertain effects were addressed by guidelines, and the 9 information contained on the not significant effects, 10 did those conclusions indicate anything to you 11 regarding the Ministry's approach to protecting those 12 three resources of fish habitat, moose habitat and 13 tourism from the potential effects of timber 14 management? 15 Α. They indicate to me that by and large 16 that timber management guidelines, as they were written 17 at the time this project was done, addressed the 18 majority of the possible timber management effects. So 19 that is a brief run-through of the approach. We would like to close with a few 20 21 thoughts. So what should or does MNR do with all this. What MNR should do with this is basically 22 23 put the effects monitoring program in place to allow us to better evaluate and to better predict what the 24

important timber management effects are and how well or

1 how badly a job the timber management guidelines do in protecting for those effects and uses those results to 2 3 basically fix the way timber management is done here. 4 Okay. 5 Another point: Take you back, 6 particularly the long period of time over which some of 7 the effects that we are talking about may be expected 8 to occur. It is -- no one should expect that the 9 results of a short-term monitoring program would yield 10 many useful results that would allow us to better 11 understand what the effects of timber management are 12 and how well or how badly the guidelines work, okay. 13 It is very important that one think about 14 effects and do a monitoring program for a fairly 15 extended period of time to better understand what some 16 of the important timber management effects might be. 17 Q. When you say considerable periods of 18 time, Dr. McNamee, what do you have in mind? 19 A. Ten years would be a reasonable 20 amount of time. It is simply not a matter of looking 21 at timber -- at the state of the resource before and 22 the state of the resource after at two points in time, 23 there is a lot more to it. And the last point I will leave you with 24 25 is that this should not be viewed as a one-shot affair,

1 that if the effects monitoring program is done and put 2 in place, even after that -- even after that program is 3 over and we have improved understanding and we are able 4 to produce and to improve the timber management 5 guidelines that MNR has, there will still be holes in 6 our understanding and that it is simply a matter of 7 making sure that we always -- excuse me, that MNR 8 always assess what the effects of timber management 9 guidelines are so that the guidelines are improved all 10 the way through time. 11 Q. Dr. McNamee, in your evidence you 12 have stated on a number of different occasions that the 13 effects of timber management on the resource values 14 that you were referring to were uncertain, and I would 15 just ask you to explain what you mean by uncertain when you use it in that context? 16 17 A. What I mean by that is that from a scientific point of view, from a scientific perspective 18 there is uncertainty in the current relativity in 19 20 predicting how effective and how adequate the timber 21 management guidelines as they now exist are. 22 Q. And what comment can you make in 23 terms of the certainty as to whether the guidelines are addressing those uncertain effects in a reasonable 24 25 manner?

1	A. I am not sure what you mean by that
2	question.
3	Q. The effects are uncertain from a
4	scientific point of view, what about the knowledge of
5	the direction of those effects, for instance?
6	A. Are you asking whether we know now
7	whether in general we know that if we take a certain
8	timber management action that we know that we will
9	cause an increase or a decrease in a resource value?
10	Q. Without the guidelines, yes.
11	A. Generally, yes.
12	Q. And the guidelines address those
13	effects in the manner that you described, 14
14	significant effects are addressed by the guidelines?
15	A. Yes.
16	Q. Eight of the uncertain ones are
17	addressed by the guidelines?
18	A. Yes.
19	Q. And the monitoring program which we
20	described in Panel No. 16, is it intended - and perhaps
21	if you can't answer this, maybe Mr. Straight can answer
22	this - whether it is designed to address those areas.
23	A. I am not able to answer that
24	question.
25	O. Are you able to shed any light on

1 that at this time, Mr. Straight? 2 MR. STRAIGHT: A. The evidence of Panel 3 16 will address all of those specific effects that have 4 been identified through these set of workshops relative 5 to their significance and relative -- significance, 6 uncertainty or not significant, yes, they will, Mr. 7 Freidin. 8 Mr. McNamee, I asked you -- or you gave some evidence about tradeoff analysis earlier in 9 10 your presentation and you indicated that it was a 11 decision of the scoping workshop that a tradeoff 12 analysis would not in fact be part of this project. 13 Were there any reasons that the group 14 came to that conclusion, that a tradeoff analysis not 15 be part of the project? 16 DR. McNAMEE: A. The specifications of 17 the contract that we had with MNR did not include that, 18 okay, and so we took another check of that at the 19 scoping meeting and we agreed that it was probably not the right -- that doing that, doing a tradeoff analysis 20 21 in this project would not be the right thing to do for a number of reasons. 22 23 One, it would dilute the effort that we were going to put into building -- into designing the 24 25 effects monitoring program itself. Also that the

- people at the scoping workshop -- at the scoping
 meeting felt that the effects of timber management
 actions on the resource values are sufficiently
 uncertain at the time being that it would be not be
 worthwhile because one has to know what the effects of
 timber management actions are first.
- Q. You indicated that one of the reasons
 was that doing a tradeoff analysis or attempting to do
 that would dilute the quality of the project?
- 10 A. Yes.

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- Q. Can you explain in what way? Why
 would that be the case?
 - A. It would have meant basically having two major objectives of that whole effort and we -- and the people at the scoping meeting felt that it was best to do one -- to meet one of those well rather than to do two of those not as well.
 - Q. Mr. Straight, from the MNR's perspective, were the results of the workshop as explained by Dr. McNamee of significance in relation to other avenues or methods of protecting certain values from timber management? These are avenues or methods other than the guidelines which were the subject matter of the particular study.
- MR. STRAIGHT: A. I am sorry, Mr.

- Freidin, I missed that last part of your question there.
- Q. I probably dropped the last part of
 my question. Were the results of the workshops that
 have been described by Dr. McNamee of significance to
 the Ministry over and above their -- the part that they
 play in designing a research project or monitoring
 project which will be described in Panel 16?
- A. The results of this process were of a lot of value to MNR, and before I go into a complete answer to that, at the risk of falling on my face again, I would like to try and proceed cautiously towards the overhead.

I wanted to take this opportunity to reinforce something that came out earlier in the discussion of the various tools that MNR uses.

Now, we mentioned specifically the characteristics of provincial guidelines and with those characteristics we spoke specifically to use of stakeholders to develop — use of stakeholders in terms of developing the guidelines and providing their input to assist in revising their direction and assessing the adequacy or the direction that the monitoring program should take. And this particular slide probably exemplifies or typifies the point I tried to get across

there as best as anything.

In terms of the workshop proceedings we went through, we used these technical experts that Dr. McNamee referred to and, in so doing, we used their knowledge as essentially the foundation on which to build a monitoring -- effects and effectiveness monitoring program.

Now, once that -- the intent is that once the program gets put into place and as information becomes available to us, we will have better guidelines to use. It is our intent to use those same technical experts, as Dr. McNamee referred to, to assist us in terms of ensuring that the program is heading and is focused -- continues to focus in the right direction relative to all of the effects, relative to all of the areas that it could go, and also to assist us in terms of looking at how we might revise the guidelines if indeed the results of the scientific experiment suggest that there is a need to do that.

And, in that case, MNR would take it upon themselves, using that advice, to make decisions on which way we should go.

I just wanted to take the opportunity,
Mr. Freidin, to not let the benefits of that slide go
without reinforcing some of the material we presented

1 earlier.

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2 But what the benefits of the exercise has 3 done for us is that in many ways we have been working 4 in the area of developing guidelines for some time now 5 and you are going to hear from John Allen in terms of 6 fish habitat, you are going to hear, to some degree 7 from, Dave Eiler in terms of the moose habitat in 8 particular and it was extremely satisfying and 9 gratifying to know that we could charge individuals of 10 the nature of the job of exploring the broad range of 11 potential effects from timber management and try and 12 do -- through their own efforts, try and synthesize 13 that material, wealth of material into something that 14 was useable in terms of addressing the major and 15 significant effects.

And the workshop proceedings have confirmed for us that indeed those staff were able to pick out the important areas and focus the guidelines in the direction that they are in this -- in quite a -- basically a fairly exhaustive review by a number of both internal and external experts.

The other thing that it serves to strengthen is the degree of satisfaction we feel that our other written direction that we have provided is similarly of the same quality and, of course, a major

advantage of the program, as I said - as you alluded to 1 2 Mr. Freidin - is that it has given us something to 3 focus on in terms of identifying those potential effects which are significant to the degree that we can 4 5 now develop a practical and a deliverable monitoring 6 program which is in 16. 7 MR. FREIDIN: Thank you. Those are my 8 questions of this panel. 9 THE CHAIRMAN: Thank you, Mr. Freidin. 10 Just before we adjourn just two short questions. Can 11 you advise the Board when Panels 16 and 17 witness 12 statements will be delivered? 13 MR. FREIDIN: They should have been 14 delivered by now. 15 MR. MANDER: Yes, we have got them. 16 MR. FREIDIN: I think they were 17 Purolatored on Friday. 18 THE CHAIRMAN: Okay. Sorry, we have 19 And the rest of the parties, I believe, by today 20 are supposed to be submitting statements of issue with 21 respect to Panel 10: is that not correct? 22 MR. FREIDIN: I think I have got them from most of them. I have got a pile of them over 23 24 here. 25 MR. MANDER: Yes, we have got a pile.

1	THE	CHAIRMAN: Okay.
2	MR.	FREIDIN: I am just wondering whether
3	we could just car	vass some of the people here people
4	who are here now,	seeing they may not all come back
5	this evening, to	find out how long they will be in
6	cross-examination	?
7	THE	CHAIRMAN: Well, we can certainly
8	ask.	
9	Ms	Swenarchuk?
10	MS.	SWENARCHUK: Half a day to a day.
11	THE	CHAIRMAN: Half a day to a day. And
12	what about	
13	MS.	SWENARCHUK: Mr. Edwards is going to
14	go first.	
15	THE	CHAIRMAN: Mr. Edwards?
16	MR.	EDWARDS: It will be about half a
17	day, Mr. Chairman	•
18	THE	CHAIRMAN: Half a day as well.
19	Mr.	Cassidy?
20	MR.	CASSIDY: About one hour.
21	THE	CHAIRMAN: One hour.
22	Mr.	Colborne?
23	MR.	COLBORNE: Two hours.
24	THE	CHAIRMAN: Mr. Campbell?
25	MR.	CAMPBELL: We will put in our usual

1	rough estimate of half a day half a day to a day.
2	THE CHAIRMAN: Mr. Williams?
3	MR. WILLIAMS: Same, Mr. Chairman. Half
4	a day to a day.
5	THE CHAIRMAN: Very well. Did I miss
6	anyone?
7	MR. FREIDIN: Mr. Hunter.
8	THE CHAIRMAN: Sorry, what about Mr.
9	Hunter?
10	MR. GIBBONS: Mr. Hunter is expecting to
11	be approximately half a day and he was hoping that he
12	could arrange to do it either Monday or Tuesday of next
13	week.
14	THE CHAIRMAN: Well, I believe he had
15	some discussions with Mr. Mander and he was going to
16	contact other counsel so that we might indicate that we
17	will hear from him at a particular time in order to
18	accomodate his schedule with this panel.
19	Do any of the counsel have any objections
20	to us scheduling Mr. Hunter at a set time? It may mean
21	interrupting somebody else depending on where we are.
22	(No response)
23	Well then, why don't we instruct Mr.
24	Mander to contact Mr. Hunter and we will hear from him
25	next Monday?

1	MR. MANDER: Tuesday.
2	THE CHAIRMAN: Tuesday.
3	MR. MANDER: Tuesday afternoon I think
4	would be convenient.
5	THE CHAIRMAN: All right, Tuesday
6	afternoon.
7	MR. MANDER: Or will that be two days?
8	Discussion off the record
9	THE CHAIRMAN: Well, it appears,
10	depending on where counsel are going to be, that we
11	could finish on Monday as opposed to Tuesday with this
12	panel.
13	I think we should schedule, Mr. Mander,
14	Mr. Hunter for Monday.
15	MR. MANDER: Okay, okay.
16	THE CHAIRMAN: Because we don't want to
17	delay it just for his cross-examination if, in fact, we
18	can finish.
19	MR. GIBBONS: Thank you.
20	THE CHAIRMAN: Okay. I think we will
21	adjourn at this point until 6:45, if we might.
22	MS. BLASTORAH: Sorry, Mr. Chairman, just
23	one more point.
24	I spoke to Mr. Mander on the break and I
25	didn't point out that there was an amended statement

1	or witness statement to the statement of evidence for
2	Panel 8, and Mr. Mander and I have discussed this and
3	he has given me the Exhibit No. 378A for the revised
4	witness statement, 378 being the statement of evidence
5	itself.
6	THE CHAIRMAN: Very well.
7	MS. BLASTORAH: And I have a copy of it
8	here for the official exhibit. (Handed)
9	EXHIBIT NO. 378A: Revised witness statement of
10	Panel 8.
11	THE CHAIRMAN: That was December 29th or
12	something?
13	MS. BLASTORAH: 28th.
14	THE CHAIRMAN: 28th. Okay. I think we
15	will now adjourn until a quarter to seven at which time
16	we will commence with the scoping exercise on Panel 9.
17	Thank you.
18	Dinner recess taken at 5:20 p.m.
19	On resuming at 6:50 p.m.
20	THE CHAIRMAN: Thank you. Be seated.
21	Ladies and gentlemen, the purpose of
22	tonight's session is to try and make some headway in
23	focusing upon the issues in Panel 9 and to try and
24	reach, if possible, some consensus about which issues
25	are and are not in dispute and which issues are likely

1	to be the ones that will take up the time in the oral
2	part of this hearing.
3	Now, Mr. Freidin, it seems to us, having
4	reviewed the statements of issue of both yourself, your
5	client, this is the redrafted one of December 29th,
6	1988, and the various statements of issue put in by the
7	various parties and I just might indicate for the
8	record the ones that we have received or at least the
9	ones that I have in front of me at the moment.
10	We have one from Forests for Tomorrow,
11	one from Mosquin Bio Information Limited, one from
12	OFIA/OLMA, one from the Ministry of the Environment,
13	and one from the Ontario Federation of Anglers &
14	Hunters.
15	Mr. Hunter indicated that he does not
16	intend to ask any questions on Panel 9 as does NOTOA
17	and Mr. Colborne's client as well. So I think that
18	that pretty well covers all of the parties who are
19	participating on a full-time basis here.
20	Is there anybody else who is present that
21	thinks that we should be referring to a statement of
22	issues filed by them that I haven't already mentioned?
23	(No response)
24	Very well. Mr. Freidin, it seems to us
25	that looking over the comments that have come in that

many aspects of silviculture are going to be dealt with specifically in subsequent panels, particularly Panel dealing with harvest and some of the later panels.

The two areas that appear to be unique, if I might put it that way, to this panel appear to be the evidence concerning the hydrologic cycle and the nutrient cycle and it is those two areas that it appears to us that most of the other parties are concerned with and it is that evidence upon which most of the other parties wish to cross-examine.

And I guess what we are wanting to ascertain at this point is an assurance from you that you not going to be covering, in this panel in terms of silviculture, areas that you are really going to cover in much more detail in the later panels.

As you are aware, we have spent a number of hours and a number of different witness panels have dealt with the generalized approach to some of these issues. We have heard from Mr. Armson earlier, we have heard from many of other witnesses earlier and I am not sure it is that productive to deal with silviculture again, not in an abstract sense, but in a generalized sense if, in fact, you are going to deal with many of these issues in a specific sense when you deal with the actual activities.

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1
                      Now, it appears, as I have mentioned,
 2
        that you have taken the hydrologic cycle and the
 3
        nutrient cycle more or less out of Panel 10's evidence.
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        It could have been dealt with, in our view, in Panel
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        10, for whatever reason it is not being dealt with at
 6
        least in any substance in Panel 10 and, therefore, it
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        is properly, I would suggest, in this panel as
 8
        something completely new and different and something
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        that you want covered.
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                      I guess with that preface, how do you
11
        feel about those comments from the Board at this point?
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                      MR. FREIDIN: I have no problem with the
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        comments from the Board, Mr. Chairman. I think
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        probably that those are the two main areas that will be
        dealt with.
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                      There will be other areas that will be
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        touched on, but I am not intending to repeat or have
18
        Mr. Armson deal with evidence that's going to come in
        later panels. I have taken information from 10 back
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        into 9 because he was already going to deal with sort
20
        of three quarters of the evidence in relation to those
21
        two cycles and I thought: Well, let's try and deal
22
        with it once only and not try to repeat it again in
23
        Panel No. 10.
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                      Again, my intention is not to take any
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longer than I have to, and I hope I demonstrated that 1 2 at least somewhat this afternoon. THE CHAIRMAN: And the Board is 3 appreciative of your efforts this afternoon because 4 5 obviously you covered the evidence you wanted to cover 6 in a concise amount of time and, I might add, in 7 probably a record time for this hearing so far for a 8 panel. 9 And I know we won't keep at that pace 10 forever with some of the later panels, but certainly Panel 9 also seems to be, to us, a panel of that nature 11 that can be disposed of relatively efficiently and 12 13 quickly. 14 MR. FREIDIN: I was just looking at the contents of Panel No. 9 which are set out at page 5 15 witness statement for Panel 9. 16 17 There are certainly two items which are 18 new and only really relate to this particular panel and 19 that is the concept of eco-system, which is the fifth 20 item listed, and assessing the significance of change. 21 MR. MARTEL: What was the second one, Mr. 22 Freidin, please? 23 MR. FREIDIN: Assessing the significance 24 of change, which starts at page 39. You see the

hydrologic cycle and nutrient cycles start on pages 17

1 and 31 respectively, and we have the additional 2 information that we are pulling back into this panel 3 from Panel No. 10. 4 And I assume, Mr. Chairman, that the 5 Board has copies of my letter of January the 19th? 6 THE CHAIRMAN: Yes. 7 MR. FREIDIN: So then there is the 8 concept of eco-system at page 12 and assessing the 9 significance of change at page 39. Those are two 10 matters which would not really be dealt with by any 11 other panel. 12 Some of the information on pages 6 13 through 11 are very general. I wouldn't expect to be 14 spending much time or having Mr. Armson spend much time 15 on that. MR. CAMPBELL: Mr. Freidin, what document 16 17 page numbers are you referring to when you are talking 18 about pages 12 and... MR. FREIDIN: All right. I think 19 probably -- I know what the problem here is. I should 20 be dealing -- I am sorry, I was referring to the page 21 numbers not in the top right-hand corner. Thank you, 22 Mr. Campbell. 23 If we take concept of eco-system it 24

really starts at page 14 -- I am sorry.

1	MR. CAMPBELL: Page 16?
2	MR. FREDIN: Page 16, that's correct,
3	assessing the significance of change starts at page 53
4	of the witness statement. My apologies, Mr. Chairman.
5	There is an additional matter. After we
6	have dealt with the evidence I sort of outlined in
7	Panel No. 9 and in my letter of January the 19th that I
8	would like to address, but perhaps other counsel might
9	want to say something about my comments.
10	THE CHAIRMAN: All right. Do any of the
11	other counsel - perhaps I will just canvass them very
12	quickly - have any comments with respect to the major
13	issues that appear to be the ones that should be
14	covered in this panel?
15	Mr. Freidin has indicated he wants to
16	address in oral evidence to some extent in-chief the
17	aspects of change, the eco-systems on page 16,
18	hydrogeologic cycle and a nutrient cycle and those
19	appear to be to us the major issues.
20	Is there anything else somebody feels
21	should be addressed upon which they want additional
22	elaboration or an indication as to whether or not Mr.
23	Freidin is going to address the issue at all?
24	Mr. Campbell?
25	MR. CAMPBELL: Mr. Chairman, we have

1 identified in our statement two -- I quess it is really 2 one area relating to both paragraphs 6 and 7 and 3 paragraph 18. 4 MNR, in its evidence, has pointed out the 5 similarities between natural disturbances and 6 disturbances resulting from timber management 7 activities. We have asked specifically that there be 8 an enumeration, an expansion which focuses on the 9 differences between the effects that are caused by 10 timber management and the effects which arise from 11 natural disturbances. That's one matter. 12 The other matter in which I would just 13 like to be clear is that in relation to both the 14 nutrient cycle and hydrologic cycle evidence, we have an interest in exploring a question of whether the 15 16 database that is available to MNR is adequate to enable 17 those principles associated with nutrient cycling, 18 hydrologic cycling and, to some extent, the whole question of the eco-system concept, whether that 19 database is adequate to apply those concepts at the 20 field level when making practical timber management 21 22 decisions. I rather expect that that part of it, 23 cross-examination on that part of it; that is, how do 24

you apply nutrient cycle information to a particular

1	piece of land to make a particular choice amongst the
2	alternatives that are available to you, may well be
3	dealt with in the individual panels relating to the
4	activities as we move through them, but I am a little
5	unclear as to where we switch from Mr. Armson's
6	evidence to those later panels.
7	We are concerned with this question of
8	what data is required to apply them in a those
9	concepts in a practical way and whether, in fact, that
10	data is available at the local level.
11	THE CHAIRMAN: Mr. Freidin, let's deal
12	with two of these questions put forward by Mr.
13	Campbell.
14	Firstly, will you be addressing in this
15	panel any differences caused by timber management and
16	timber management effects and natural effects, or what
17	is your intention?
18	MR. FREIDIN: I think Mr. Armson will be
19	dealing with the I guess I hadn't thought of
20	approaching it sort of from the direction that Mr.
21	Campbell comes from, but Mr. Armson will be talking
22	about the effects of timber management on the
23	terrestrial environment but not including wildlife. In
24	other words, he won't be able to in fact indicate what
25	the differences are in terms of effects of timber

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        management on wildlife or on fisheries.
 2
                      What he will be able to do deal with.
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        whether he does it through questions from me or whether
 4
        he does it through cross-examination from Mr. Campbell,
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        I think we can probably -- properly be asked questions
 6
        along that line but in relation to the effects on the,
 7
        you know, the trees and that part of the terrestrial
 8
        environment.
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                      MRS. KOVEN:
                                  Excuse me, Mr. Freidin.
                                                             If
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        I understand Mr. Campbell correctly, he is talking
11
        about those kinds of effects, but he is also talking
12
        about the philosophy of the Ministry of Natural
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        Resource's view that they see, that in fact the effects
14
        of timber management are really no different in, I
15
        assume, a qualitative and quantitative fashion than
16
        natural disturbances.
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                                     I am not sure I would put
                      MR. FREIDIN:
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        it quite that way, but I think Mr. Armson will be asked
        to comment on those similarities and whether he
19
        feels -- what his views are in terms of -- or what the
20
        significance is in terms of those significance -- I
21
        mean, those similarities.
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                      MR. MARTEL: Well, would they not come in
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24
        when they discuss harvesting per se in the other
25
        panels?
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Τ.	MR. FREIDIN: There are they will come
2	up, but Mr. Armson is going to be giving evidence in
3	relation when we gives evidence in relation to the
4	nutrient cycle and the hydrologic cycle, that evidence
5	is going to form the basis of things that other
6	panels other panels are going to be relying on that
7	evidence. They are going to be saying, you know, they
8	are not going to deal with that so, yes, we are going
9	to be dealing with things in 9 which will be brought up
10	again in Panel 10 but, hopefully, without the detail.
11	THE CHAIRMAN: Well, you won't have to
12	explain what the nutrient cycle is or the hydrologic
13	cycle is having had it explained in this panel?
14	MR. FREIDIN: That's right. And if
15	somebody says: Why do you end up with a change in
16	ground water flow as a result of certain harvesting
17	techniques, and somebody says, it is because A, B or C
18	it will be basically understood because Mr. Armson will
19	have testified about that in Panel 9.
20	THE CHAIRMAN: Now, about taking the
21	database and applying it at the local level for the
22	cycle. Will this be done in relation to the individual
23	activities later on in the later panels?
24	MR. FREIDIN: I am pausing because of the
25	way Mr. Campbell worded it. If I could just have one

1 moment. 2 THE CHAIRMAN: Wouldn't it, Mr. Freidin, 3 be applicable in Panel 15 when you are dealing with 4 planning at the local level? 5 MR. FREIDIN: No, I don't think so. 6 reason, like I say, I have some hesitancy is that the 7 Ministry's evidence in relation to the database, as I 8 indicated back at the first scoping session, was led in 9 Panel No. 6 in a general way but more particularly in 10 Panel No. 7. 11 It is the sort of information which is 12 available -- if you don't have sufficient information, 13 you have avenues to in fact get additional information. 14 In fact, Panel No. 8 is talking about those sorts of 15 things. All I can say is I will take Mr. 16 17 Campbell's comments into consideration when I am finalizing Mr. Armson's examination-in-chief, but I 18 cannot really assure you -- I cannot assure Mr. 19 Campbell that I am going to deal with those matters in 20 the level of detail that will give him the answers that 21 22 he is seeking. I think it is useful for me to know that. 23 I will discuss that with Mr. Armson, but it may well be 24 that we will have to await Mr. Campbell's questioning 25

1 to get any information or a satisfactory level of information to satisfy Mr. Campbell. 2 3 MR. CAMPBELL: Well, in case there is any 4 misunderstanding let me be as precise as I can be. 5 We have reviewed the explanations about 6 the nutrient cycle, hydrologic cycle and the question 7 which -- there are really two aspects to the question which arise. 8 9 First of all, is the database which we 10 have had explained to us to date, is the database adequate across the area of the undertaking to allow 11 12 nutrient cycle considerations to be fully taken into 13 account in making a decision as to where and when to 14 carry out the activities that are going to be talked 15 about by the later panels. 16 When we get to those panels, we will then 17 move to the second part of our question which is: How in fact, when one is making harvesting decisions, do 18 19 those nutrient cycle considerations come into play with 20 respect to the choice of location and timing for 21 harvest or any of the other activities. 22 THE CHAIRMAN: Well surely, Mr. Campbell, 23 that question could be put directly to Mr. Armson, at

least the first part of the question: Is, in his view,

the database adequate across the area of the

24

- undertaking and I would assume he could provide some kind of answer in that regard.
- MR. CAMPBELL: Well and that's why we have indicated that we would be cross-examining on that question and that we basically invited MNR to call further oral evidence on that at the end of which we may have no cross-examination.

MR. FREIDIN: Let me try and answer it
this way. You have heard some evidence throughout
these hearings and perhaps a little bit more this
morning -- or this afternoon about silvicultural ground
rules and you will see that when you prepare
silvicultural ground rules there are descriptions of
specific site types, soil conditions where in fact
certain recommendations are made in terms of how you
might harvest, how you might regenerate those areas.

The people in the harvest panel will be able to indicate to you that in certain situations, particularly if questions get asked, here is how they might deal with that or they may need information on a number of other factors. But it is my view or my understanding that the silvicultural guidelines for each of the species that are identified in Panel 8 in fact incorporate within them the principles of nutrient cycling and hydrologic cycling.

1	In other words, for spruce, if it says
2	on this kind of a site you should consider using this
3	kind of equipment or you should be generating this way,
4	that is because on those sites, having regard to or
5	having an understanding of the nutrient and hydrologic
6	cycle this is a good thing to consider doing.
7	So it is not as if foresters go out - and
8	I don't believe the evidence will be in 10 that the
9	foresters go out and stop and say: Boy, let's see,
10	what's the information on hydrologic cycle.
11	It is sort of implicit in everything they
12	do, they look at they have guidelines and they
13	prepare silvicultural ground rules and
14	THE CHAIRMAN: Well, Mr. Freidin we hear
15	what you are saying. Without you giving the panel's
16	evidence, perhaps those very questions can be put to
17	Mr. Armson and he may come out with similar answers, or
18	different answers.
19	MR. FREIDIN: It helps me to think out
20	loud, Mr. Chairman.
21	MR. CAMPBELL: Mr. Chairman, I don't want
22	any surprises about this, but we do have a concern, for
23	instance, soil information is one that we have raised
24	among other issues. Our assessment of the database
25	would indicate that there is not proper soils

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        information, for example, uniformly available across
 2
        the area of the undertaking.
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                      You know, there is a simple practical
        question that arises: What data do you have once -- it
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        is enough to apply those considerations? Secondly, how
 6
        do you make a decision as to where you are going to
7
        harvest and using what techniques with or without that
 8
        information. The second half, as I say, we rather
9
        anticipate will be a little farther down the line.
10
                      THE CHAIRMAN: Okay. Well, on that basis
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        let us leave this issue, Mr. Campbell, in that Mr.
12
        Freidin has heard your concerns, he has a panel coming
13
        up who may be able to answers those concerns. If he
14
        can't, you can certainly put the questions in
15
        cross-examination and if you don't get the answers that
        you want, then perhaps that's and area you can address
16
17
        in your own case if necessary. But at least he is
18
        aware that that issue is one that concerns you.
                     Okay. Mr. Cassidy? As far as your client
19
        is concerned.
20
                      MR. CASSIDY: Perhaps I could just get
21
        some clarification from Mr. Freidin on what it is that
22
        he intends, as a result of how far we got tonight, to
23
        call evidence-in-chief and from what I understand, I am
24
        looking at page 5 of the Table of Contents of Mr.
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1 Armson's paper. 2 My understanding is that he is going to deal with the concept of the eco-system, the hydrologic 3 cycle, nutrient cycles and assessment of significance 4 5 of change. 6 Am I correct in my assessment that those 7 are the parts that you are going to be dealing with in 8 the examination-in-chief? 9 MR. FREIDIN: I will be dealing with the 10 other matters but not in a great amount of detail. instance, I note from the -- Forests for Tomorrow want 11 12 to cross-examine on forest dynamics and forest 13 resiliency, the two topics which precede the concept of 14 eco-system. 15 Ms. Swenarchuk was good enough to 16 indicate that she didn't require any elaboration on 17 those particular matters, but I think we will be 18 reluctant not to lead at least a small amount of 19 evidence on those particular matters. Well, just hold on. Let's 20 THE CHAIRMAN: 21 canvass that submission. 22 If the party who is interested or a party 23 who is interested in those issues had clearly indicated 24 that they feel there is an enough in the written 25 material, they didn't require any further elaboration

1 but still want to question the witness on it, why would 2 you have to put in more evidence? 3 MR. FREIDIN: Well, with the greatest of 4 respect for those counsel who say that, Mr. Chairman, I 5 quess I might respond in certain situations that it may 6 not be sufficient information, that it really needs 7 some sort of elaboration and it may need some 8 elaboration from the proponent's point of view, quite 9 apart from whether counsel believe that they have got 10 enough information. 11 So all I can do - and I am sort of saying 12 here -- you know, I'm sort of putting up my hands and 13 saying trust me, I am not going to take any longer than 14 I have to. 15 THE CHAIRMAN: Okay. Well, let's leave Obviously in areas where counsel for the 16 it at that. parties have indicated they really don't require 17 further elaboration, then you will endeavour to keep it 18 to a minimum in those areas. 19 20 MR. CASSIDY: If I can just finish my 21 comments. 22 Subject to what I have heard, the parts of this evidence that my client is interested in are 23 covered in parts that I have listed and if Mr. Freidin 24 is going to go into the other parts that's fine. We 25

may have some cross-examination on the other parts, but 1 2 I am content with those portions being dealt with. 3 Thank you. 4 THE CHAIRMAN: Very well. Mr. Williams? 5 MR. WILLIAMS: Mr. Chairman, as it is set 6 out in your statement of issues, we were trying to 7 8 relate the forest dynamics and resiliency that the 9 witness is alluding in his statement to issues that are 10 of more relevance and importance to our client and as 11 to the interaction in those areas with the non-timber 12 resources, the fish and wildlife resources, and I heard 13 Mr. Freidin say that it is certainly not evident -- it is clear from the evidence that there is no reference 14 15 to those particular resources and Mr. Freidin has 16 reaffirmed that he won't be dealing with those 17 resources, I guess, as indicated from the questions we If not, why not? 18 raise. 19 THE CHAIRMAN: Well, not necessarily 20 dealing with these resources in this panel. 21 you are indicating, Mr. Freidin, that Mr. Armson won't 22 be dealing with the impacts on wildlife and things like

that certainly in this panel but, as I understood it,

some of these issues are going to be dealt with in

subsequent panels; are they not?

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1	MR. FREIDIN: Most definitely. Every
2	panel in relation to activities has an expert on it
3	that deals specifically with potential effects of that
4	particular activity on, on the one hand, aquatic
5	environment; the other hand, wildlife.
6	THE CHAIRMAN: See Mr. Williams, what we
7	are trying to accomplish I think at this stage of the
8	game is we are trying to get past the generalization
9	into the specific activities where I think many of the
10	theories and the principles that we have already heard
11	in one form or another are going to be applied
12	specifically to specific activities and to specific
13	areas and to specific values, some of them being
14	non-timber values.
15	And I am not sure how productive it is to
16	sort of cruise around the principles again if, in fact,
17	we are going to get more detailed evidence from those
18	who are probably in a better position to deal with them
19	in later panels.
20	MR. WILLIAMS: I understand that, Mr.
21	Chairman, and certainly a subsequent panel will be
22	dealing very specifically with issues that are of
23	particular concern to us.
24	I guess, again coming back to this panel,
25	we are dealing with some new issues here. The

1	hydrologic and nutrient cycles. We are not convinced
2	that there can't and isn't in fact some
3	interrelationship with those well-being of those
4	other resources and yet there is no indication whatever
5	in the evidence that there is any interconnection
6	whatsoever which leaves us somewhat mystified and I
7	guess that's why we felt that something either there
8	is a linkage there in some areas or there isn't and we
9	want to be satisfied, if they are not talking about
10	those other resources because there is absolutely no
11	connection or linkage, that is our major concern.
12	THE CHAIRMAN: Well, it may be.
13	MR. WILLIAMS: Well, knowing we will be
14	dealing with others in a very specific way in Panel 10,
15	fish and wildlife resource, surely these two types of
16	cycles have some interaction to the well-being of the
17	resource.
18	THE CHAIRMAN: Mr. Freidin, if there is a
19	linkage, will you be dealing with it in subsequent
20	panels or did you intend to deal with it in this panel?
21	MR. FREIDIN: Well, let me just take them
22	one at a time. I don't intend to deal with the
23	linkages between, for instance, the hydrologic cycle or
24	the nutrient cycle and potential effects on the aquatic
25	environment.

1	If one looks at the information well,
2	if you look at Panel No. 10, Dr. Allen is going to in
3	fact speak about those matters. He speaks of the
4	potential effects of increased ground flow I mean
5	the ground water flow or the increased potential of
6	sedimentation or there will be evidence about nutrients
7	entering the aquatic system and what effects they may
8	have. There is the link.
9	Mr. Armson is going to take for
10	instance, in relation to the aquatic environment, he
11	will take those two cycles in terms of the aquatic
12	environment down to where it gets right to the edge of
13	the water. He will talk about how nutrients may leave
14	a particular site and move off the site either we
15	are talking nutrients or the hydrologic cycle.
16	And then Dr. Allen is going to pick up on
17	that in Panel No. 10 and say: Okay, now, if that stuff
18	gets into the water here are what the potential effects
19	are and here is what the Ministry is doing about
20	minimizing or preventing that.
21	So I think the linkages will be there.
22	THE CHAIRMAN: Well, Mr. Williams, that
23	appears, I think, to answer your query as to where the
24	linkages will be addressed.
25	MR. WILLIAMS: Well, so it would seem,

1	Mr. Chairman. I guess we just have to wait for the
2	evidence to come forward and based on that it may be
3	determined to be satisfactory at that point to take
4	that form, but some questions may need to be asked
5	based on Mr. Armson's evidence.
6	MR. FREIDIN: If I can just make a
7	comment. I think there are probably a whole host of
8	relevant questions that Mr. Williams may want to ask in
9	Panel 9 which would lay the groundwork for
LO	cross-examination in No. 10. I think perhaps that is
11	part of what Mr. Campbell is getting at.
12	So I think there will be enough scope for
13	Mr. Williams to cover off most of his concerns.
14	THE CHAIRMAN: Okay. I think the Board
15	would just ask counsel - I think we can end this
16	relatively quickly - and just ask counsel to bear in
.7	mind that if they are asking a question of the
18	witnesses in Panel 9, where there is a clear indication
19	that it is going to be dealt with subsequently, where
20	the witness comes back and says:
21	No, I am not going to deal with that, and
22	Mr. Freidin gives an undertaking or the witness does
23	that it is going to be dealt with specifically by
24	another witness further on, I think we should leave it
5	at that point rather than helahour it in this panel

1 when it is going to be dealt with specifically. 2 Again, where we can avoid repetition, I 3 think it will speed up the proceedings in general. I 4 do not think anybody will be prejudiced at all if, in 5 fact, your queries are going to be answered by 6 witnesses in later panels. 7 So I think, bearing that in mind, we can 8 at least proceed with Panel 9 in the manner which we 9 have indicated and; that is, dealing with these few 10 topics and allowing the parties to cross-examine on 11 those topics to the point where they are satisfied that their questions are either answered or will be answered 12 13 at some future time or, I guess alternatively, won't be 14 answered at all, in which case you have another course 15 of action to take when your side of the case is 16 reached. 17 Any other comments with respect to some 18 of the issues in connection with Panel 9? 19 (No response) 20 I think we will be spending, ladies and 21 gentlemen, a little more time in trying to scope Panel 10 because it is much more voluminous in terms of 22 length, there is more issues involved and we are 23 dealing I think for the first time with a specific 24 activity that parties obviously will be concerned about 25

1	regardless of which side of the spectrum they sit on.
2	Very well, we will
3	MR. FREIDIN: Is that it?
4	THE CHAIRMAN: Yes. Well, that is it for
5	the scoping. Go ahead.
6	MR. FREIDIN: Two more matters.
7	Hopefully tomorrow we will be able to serve all of the
8	parties and provide the Board with a copy of all of the
9	answers to all of the undertakings which have been
10	given since day one.
11	One of the undertakings which was given
12	in Panel No. 4 was an undertaking to go back in time
13	and try and find out or find out something about the
14	history of the proposed clear cut policy of the
15	Ministry of Natural Resources. You recall that Mr.
16	Armson spoke about that, he indicated I think the
17	evidence is there is a 1976 draft of that and Mr.
18	Armson said that it was never implemented, it was never
19	adopted or approved, I think were his words, by the
20	Ministry of Natural Resources, and there was reference
21	to Mr. Flowers I believe who had written some material.
22	We have gone back and we have pulled
23	together that material. There is going to be a two- or
24	three-page covering explanation of that material and we
25	are also filing as part of our answer to that

1 undertaking a three- or four-page response from Mr. 2 Armson and Mr. Armson will be appearing in Panel No. 9 3 and will not be appearing thereafter for some 4 considerable length of time and what I would like to 5 propose is that we provide that material to the parties 6 tomorrow. 7 And I understand that -- including all 8 the backup material which, at the present time, is only 9 going to the Forests for Tomorrow because they asked 10 the undertaking, and that if people wish to 11 cross-examine on that material, that they do so perhaps 12 at the end of Panel No. 9 while Mr. Armson is still 13 around. So I think ... 14 THE CHAIRMAN: That seems reasonable, 15 because I think parties at the time reserved their 16 right. Should answers to interrogatories provide 17 18 a basis for further cross-examination, it seems silly to have to recall witnesses when they are already 19 20 appearing in the normal course of a subsequent panel, 21 so perhaps we can just slot a time in at the end of this panel for any cross-examination on this particular 22 23 issue. You are just dealing with this one 24

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undertaking?

MR. FREIDIN: That's correct.

Τ.	mr. FREIDIN: Inat's Coffect.
2	THE CHAIRMAN: Okay.
3	MR. CASSIDY: On that point, Mr.
4	Chairman, is the background material going to be
5	provided to all parties or just the explanation by Mr.
6	Armson?
7	MR. FREIDIN: No, the background material
8	will be provided to everybody. You will get everything
9	that Forests for Tomorrow gets.
10	MR. CASSIDY: Thank you.
11	MR. FREIDIN: And I don't believe that
12	perhaps it has all been run off to do that tomorrow
13	morning, but hopefully by the end of the day you will
14	get the full package. Everyone, but Forests for
15	Tomorrow, will get part of the package tomorrow morning
16	but you will get the rest of it hopefully by the end of
17	the day.
18	THE CHAIRMAN: And presumably you will be
19	responding to that issue some time late Monday or
20	Tuesday of next week, that would be about the end of
21	this panel, based on the earlier forecasts; is that not
22	correct?
23	MR. FREIDIN: No, I wasn't planning to
24	deal with it at the end of this panel, at the end of
25	Panel No. 9.

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                      THE CHAIRMAN: That's right, I am sorry.
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        That's right.
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                      MR. FREIDIN: So it won't be for probably
 4
        another two weeks.
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                      THE CHAIRMAN:
                                     That's right.
 6
                      MR. FREDIN: Now, some counsel may have
 7
        difficulty responding to my suggestion without seeing
 8
        the material, but that is how I propose to deal with it
 9
        and it may be that other people will want to make
10
        comments now, maybe tomorrow, I don't know.
11
                      THE CHAIRMAN: Mr. Campbell?
12
                      MR. CAMPBELL: Well, I think it is
13
        necessary to see the material. The only reason I rise,
14
        Mr. Chairman, I notice Ms. Swenarchuk is not here this
15
        evening and it may be that, having seen the material,
16
        it being her undertaking, she may want to make
17
        submissions on timing as well. I just note that for
18
        the record. She may need advice in the matter and...
19
                      THE CHAIRMAN: All right, Mr. Freidin,
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        why don't you do this: Why don't you speak with Ms.
21
        Swenarchuk in the morning, or whenever you next see
        her, indicate to her the proposal you made to the
22
23
        Board, indicate that it is acceptable to the Board to
24
        deal with it at the end of Panel 9 while Mr. Armson is
        still here, and if she wants to object to that proposal
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1	then	she	can	bring	it	to	the	attention	of	the	Board
2	tomor	row									

MR. FREIDIN: And one last matter, Panel
No. 10. I think we are probably going to get into next
week with this panel, based on the assessment of
cross-examination time.

I indicated at the last scoping session that there was a chance if we, you know, finished a couple of days early that we would try to fit in part of Panel No. 10. I don't think we are going to be able to do that anyway, but I would just like some direction from the Board that that will not be the case, that we will not have to start with part of Panel 10 before Mr. Armson gives his evidence and that I can tell those people in 10 that they can — they are free to make other arrangements.

Mr. Armson will be here Wednesday morning. I am advised by noon on Wednesday.

THE CHAIRMAN: Well, based on the estimates given today by counsel for cross-examinations on Panel 8, it does not look to the Board like you are going to finish before Tuesday at the earliest of next week and, therefore, with Mr. Armson being unavailable until Wednesday, I doubt very much if we are really going to get in to an opportunity to start 10 on

1	Tuesday and then have to split it and go back to 9 on
2	Wednesday, it wouldn't make much sense.
3	Secondly, we want to hold the scoping
4	session for 10 on Thursday morning of this week and
5	that in itself may eat up a few hours there which will
6	perhaps put you into Tuesday to finish off Panel 8 in
7	any event.
8	MR. FREIDIN: I am very happy not to
9	start Panel 10 before Mr. Armson, so that is fine.
10	THE CHAIRMAN: I think we will proceed on
11	the basis that we won't be starting Panel 10 before we
12	take Panel 9 in order.
13	MR. FREIDIN: Okay, thank you.
14	THE CHAIRMAN: Thank you, ladies and
15	gentlemen.
16	We will adjourn until tomorrow at 9:30.
17	Whereupon the hearing adjourned at 7:35 p.m., to be reconvened on Tuesday, January 31st, 1989,
18	commencing at 9:30 a.m.
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